

# **City of Bentonville, Arkansas**

Comprehensive Annual Financial Report

For the Year Ended December 31, 2018



Prepared by:

Jake Harper

Finance Director

Jessica Thurman

Assistant Finance Director

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# **City of Bentonville, Arkansas**

## **December 31, 2018**

### **Contents**

#### **Introductory Section**

Letter of Transmittal.....	i
Certificate of Achievement.....	iv
Organizational Chart .....	v
List of Elected and Appointed Officials .....	vi

#### **Financial Section**

<b>Independent Auditor's Report.....</b>	<b>1</b>
--	----------

<b>Management's Discussion and Analysis .....</b>	<b>4</b>
---	----------

#### **Basic Financial Statements**

##### Government-wide Financial Statements:

Statement of Net Position.....	13
Statement of Activities .....	14

##### Fund Financial Statements:

Balance Sheet – Governmental Funds.....	15
---	----

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds .....	16
--	----

Statement of Net Position – Proprietary Funds .....	17
---	----

Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds .....	18
---	----

Statement of Cash Flows – Proprietary Funds .....	19
---	----

Notes to Financial Statements .....	20
-------------------------------------	----

# **City of Bentonville, Arkansas**

## **December 31, 2018**

### **Contents (Continued)**

#### **Required Supplementary Information**

Budgetary Comparison Schedule – General Fund.....	60
Budgetary Comparison Schedule – Street Fund.....	61
Retiree Healthcare Plan – Schedule of the City’s Changes in Total OPEB Liability and Related Ratios .....	62
Agent Multiple-Employer Plan – Schedule of Changes in the City’s Net Pension Asset and Related Ratios – FRPF.....	63
Agent Multiple-Employer Plan – Schedule of Contributions – FRPF .....	64
Cost-Sharing Plan – Schedule of the City’s Proportionate Share of the Net Pension Liability – LOPFI.....	65
Cost-Sharing Plan – Schedule of City Contributions – LOPFI .....	66
Cost-Sharing Plan – Schedule of the City’s Proportionate Share of the Net Pension Liability – APERS.....	67
Cost-Sharing Plan – Schedule of City Contributions – APERS.....	68
Notes to Required Supplementary Information.....	69

#### **Combining and Individual Fund Financial Statements and Schedules**

Combining Balance Sheet – Nonmajor Governmental Funds.....	71
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds .....	72
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual – Debt Service Fund .....	73
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Impact/Capacity Fees .....	74
Combining Statement of Revenues and Expenses – Enterprise Fund.....	75

# **City of Bentonville, Arkansas**

## **December 31, 2018**

### **Statistical Section**

#### Financial Trends:

Net Position by Component – Table 1.....	77
--	----

Changes in Net Position – Table 2 .....	78
---	----

Fund Balances – Governmental Funds – Table 3 .....	80
--	----

Changes in Fund Balances – Governmental Funds – Table 4 .....	81
---	----

General Governmental Tax Revenues by Source – Table 5 .....	82
---	----

#### Revenue Capacity:

Assessed Value and Estimated Actual Value of Taxable Property – Table 6 .....	83
---	----

Property Tax Rates and Tax Levies – Direct and Overlapping Governments – Table 7.....	84
---	----

Principal Sales Taxpayers.....	85
--------------------------------	----

Principal Property Taxpayers – Table 8 .....	86
--	----

Property Tax Levies and Collections – Table 9.....	87
--	----

#### Debt Capacity:

Ratio of Outstanding Debt by Type – Table 10.....	88
---	----

Ratios of General Bonded Debt Outstanding .....	89
---	----

Direct and Overlapping Governmental Activities Debt – Table 11 .....	90
--	----

Legal Debt Margin Information .....	91
-------------------------------------	----

Pledged-Revenue Coverage – Proprietary Funds – Table 12 .....	92
---	----

#### Demographic and Economic Information:

Demographic and Economic Statistics – Table 13 .....	93
--	----

Principal Employers – Table 14 .....	94
--------------------------------------	----

#### Operating Information:

Full-time Equivalent Employees by Function – Table 15 .....	95
---	----

Operating Indicators by Function – Table 16.....	96
--	----

Capital Asset Statistics by Function – Table 17 .....	97
---	----

Water and Wastewater Rates – Table 18.....	98
--	----

Schedule of Electric, Water and Wastewater Customers and Annual Billable Water Gallons – Table 19.....	99
---	----

Schedule of Insurance Coverage – Table 20 .....	100
---	-----

# **City of Bentonville, Arkansas**

**December 31, 2018**

## **Contents (Continued)**

### **Single Audit Section**

Schedule of Expenditures of Federal Awards .....	101
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> – Independent Auditor’s Report.....	103
Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance – Independent Auditor’s Report.....	105
Schedule of Findings and Questioned Costs .....	107
Summary Schedule of Prior Audit Findings.....	110

### **Other Required Reports**

Independent Accountant’s Report on Compliance With Arkansas State Requirements .....	111
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## **Introductory Section**

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**City of Bentonville, Arkansas  
Finance and Accounting Department  
117 West Central Avenue – Bentonville, Arkansas 72712  
Phone (479)-271-3100 – Fax (479) 271-5913**

To the Citizens of the City of Bentonville, Honorable Mayor and Members of the City Council:

The Comprehensive Annual Financial Report (CAFR) of the City of Bentonville, Arkansas (the City) for the year ended December 31, 2018, is submitted in accordance with State statutes. These statutes require that every general-purpose local government publish at the close of each fiscal year a complete set of audited financial statements.

This report consists of management's representations concerning the finances of the City of Bentonville. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable assurance, rather than absolute, that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Bentonville's financial statements have been audited by **BKD, LLP**, a firm of licensed independent certified public accountants. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions on the financial statements of the governmental activities, business-type activities, discretely presented component unit, each major fund and aggregate remaining fund information that collectively comprise the City of Bentonville's basic financial statements as of and for the fiscal year ended December 31, 2018. The independent auditor's report is presented as the first component of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative overview and analysis of the basic financial statements. It is our intention that the MD&A complements this letter of transmittal and should be read in conjunction with it.

#### **Profile of the Government**

The City of Bentonville was incorporated in 1837 and is located in the northwest corner of the State of Arkansas. The City currently occupies a land area of approximately 31.5 square miles. The City's population has grown to 35,301. It is estimated that it could grow to as large as 65,000 by the year 2025 according to a University of Arkansas population study.

The City is empowered to levy property tax on both real and personal properties located within its boundaries. It is also empowered by state statute to extend its corporate limits by annexation, which occurs periodically, when deemed appropriate by the City Council.

The City of Bentonville is operated under the Mayor-Council form of government. The Mayor is elected by the Citizens of Bentonville to a four year term. The Mayor serves as the chief executive of the city, presides over City Council meetings and has the ability to vote on City Council items in the event of a tie. The City Council is made up of two members from each ward (eight total members) within the City and are elected for four year terms. The City Council has the ability to enact laws (ordinances) for the health, safety and welfare of the city not in conflict with the United States constitution or the constitution of the State of Arkansas. The legal level of budgetary control is maintained at the fund level for all funds. However, management control is maintained at the department level.

The City of Bentonville provides a full range of services including police, fire, emergency ambulance service, library, parks, recreation, water, sewer, electric, traffic engineering, streets and infrastructure, community development (planning and zoning), economic development and general administrative services.

The financial reporting entity (the government) includes all funds of the primary government.

### **Factors Affecting Financial Condition**

**Local Economy.** The City of Bentonville historically benefits from low unemployment rates. There are several major industries in the City, with Wal-Mart and Sam's Club headquarters in Bentonville. The City is also home to Northwest Arkansas Community College. These employers draw their workforce from a population of more than 450,000 within the Fayetteville-Springdale-Rogers MSA (metropolitan statistical area) of which Bentonville is a part. Other major employers also located in the Fayetteville-Springdale-Rogers MSA include Tyson's Foods, J.B. Hunt Transport, and the University of Arkansas.

### **Relevant Financial Policies**

The City's accounting records for general government activities are maintained on a modified accrual basis, with revenues being recorded when available and measurable, and expenditures being recorded when the services or goods are received and the liabilities are incurred. Accounting records for the City's electric, water and sewer utility and other proprietary activities are maintained on an accrual basis.

The annual budget serves as the foundation for the City of Bentonville, Arkansas' financial planning and control. The annual budget for the following year is prepared each year by the Mayor and Department Heads and is submitted to City Council for review and approval before the end of the current year. Budget to actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted.

### **Awards and Acknowledgements**

**Awards:** The Government Finance Officers Association (GFOA) awarded a Distinguished Budget Presentation Award to the City of Bentonville, Arkansas for its budget document prepared for the budget year ended December 31, 2018. The City of Bentonville has earned this award for 20 consecutive years.

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Bentonville for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2017. In order to be awarded a Certificate of Achievement, the City published an easily readable and efficiently organized CAFR. This report satisfied both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one (1)-year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements, and are submitting it to GFOA to determine its eligibility for another certificate.

**Acknowledgements:** This report and the information contained therein would not have been possible without the help of all the departments within the City of Bentonville that provided information presented. We would also like to express our appreciation to the Mayor and City Council for their interest and support in the responsible planning and conducting of the financial operations of the City.

Respectively submitted,

A handwritten signature in black ink, appearing to read "Jake Harper".

Jake Harper  
Finance Director

June 19, 2019



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Bentonville  
Arkansas**

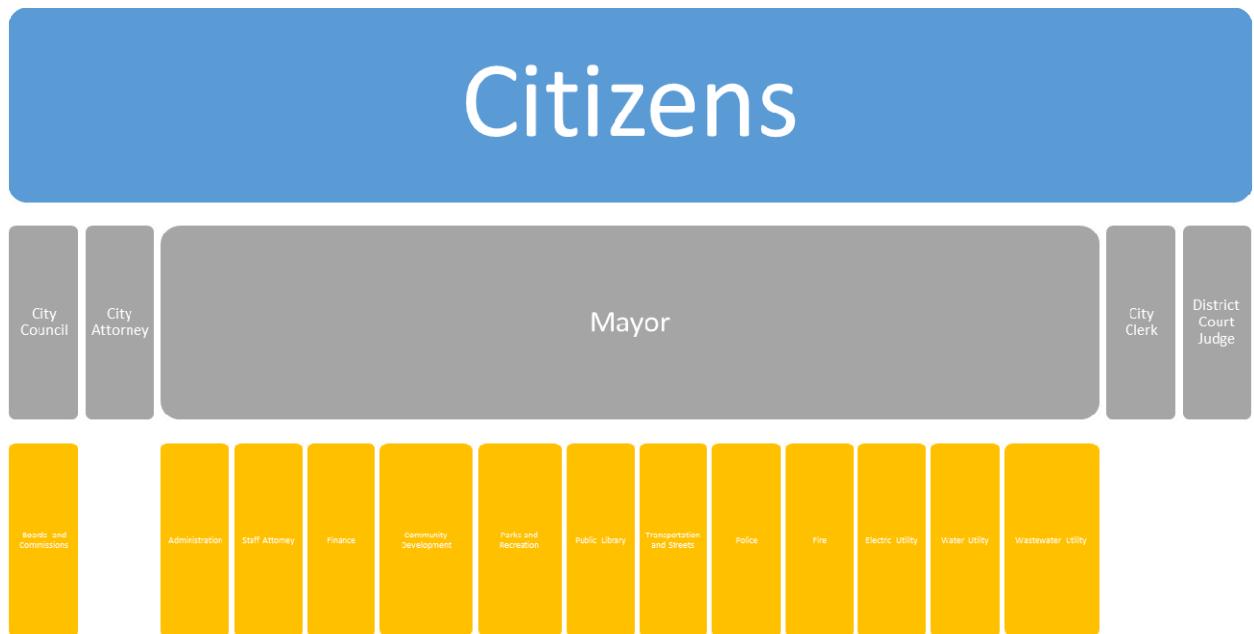
For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2017**

*Christopher P. Morill*

Executive Director/CEO

## City of Bentonville Organizational Chart



**City of Bentonville, Arkansas  
City Council and Other Elected Officials**

**Stephanie Orman  
Mayor**

<b>Name</b>	<b>Ward</b>	<b>Position</b>
Tim Robinson	1	1
Chad Goss	1	2
Cindy Acree	2	1
Chris Sooter	2	2
Aubrey Patterson	3	1
Bill Burkart	3	2
Octavio Sanchez	4	1
Jon Terlouw	4	2
George Spence, City Attorney		
Linda Spence, City Clerk		

## **Financial Section**

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## Independent Auditor's Report

The Honorable Mayor and Members of the City Council  
City of Bentonville, Arkansas  
Bentonville, Arkansas

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Bentonville, Arkansas, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The Honorable Mayor and Members of the City Council  
City of Bentonville, Arkansas  
Page 2

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Bentonville, Arkansas, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in *Note 11* to the financial statements, in 2018, the City adopted Governmental Accounting Standards Board Statement (GASB) No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pension*. Our opinions are not modified with respect to this matter.

As discussed in *Note 11* to the financial statements, in 2018, the City changed its reporting entity to remove the Bentonville Library Foundation as a discretely presented component unit. Our opinions are not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, budgetary comparison, pension and other postemployment benefit information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund statements and schedules and introductory section and statistical tables, including the schedule of expenditures of federal awards required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Honorable Mayor and Members of the City Council  
City of Bentonville, Arkansas  
Page 3

The combining and individual fund statements and schedule of expenditures of federal awards are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and the statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we also have issued our report dated June 19, 2019, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*BKD, LLP*

Rogers, Arkansas  
June 19, 2019

**City of Bentonville, Arkansas**  
**Management's Discussion and Analysis**  
**December 31, 2018**

As management of the City of Bentonville (the “City”), we offer readers of the City’s financial statements this narrative overview and analysis of the financial activities for the fiscal year ended December 31, 2018. The information contained in this MD&A should be considered in conjunction with our letter of transmittal at the front of this report and the information contained in the Independent Auditor’s Reports, Financial Statements and Supplementary Information.

**FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$517,788,030.
- As of the close of the current fiscal year, the City of Bentonville’s governmental funds reported combined ending fund balances of \$95,385,481 of which \$51,638,842 was unassigned.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$51,638,842, which is 113% of total general fund expenditures.
- The City’s total bond related debt decreased by \$11,560,285 or 16% during 2018 primarily due to principal payments on existing debt.
- The City had general revenues of \$57,831,134, grants and contribution revenue of \$12,184,085, charges for services of \$110,731,436 and program expenses of \$147,299,594 for the year ended December 31, 2018.
- The City’s capital outlays for the year, including outlays in the enterprise fund, were \$28,300,450.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

The discussion and analysis is intended to serve as an introduction to the City’s basic financial statements. The City’s basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

**Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City’s finances, in a manner similar to a private-sector business. The *statement of net position* presents information on all of the City’s assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

# **City of Bentonville, Arkansas**

## **Management's Discussion and Analysis**

### **December 31, 2018**

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements are divided into two categories, governmental and business-type activities. The governmental activities of the City include General Government, Administrative Services, Police, Fire, Public Works, Community Development, Library and Parks. The business-type activities of the City include Electric, Water, Wastewater, Sanitation, and related support departments which comprise the Utility Fund.

The government-wide financial statements can be found on pages 13-14 of this report.

#### **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources which have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

##### *Governmental Funds*

*Governmental funds* are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, the street fund, the capital projects fund and the debt service fund, which are considered to be major funds. Data from the other two governmental funds are combined into a single aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in the combining and individual fund statements and schedules section of this report.

**City of Bentonville, Arkansas**  
**Management's Discussion and Analysis**  
**December 31, 2018**

The basic governmental fund financial statements can be found on pages 15-16 of this report.

*Proprietary Funds*

The City maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its electric, water, wastewater and sanitation operations.

Proprietary funds, in general, charge customers for services provided. Like the government-wide financial statements, proprietary fund financial statements are presented using a long-term financial accounting approach and the full accrual basis of accounting. Additional information is provided in the proprietary funds' statement of cash flows.

The basic proprietary fund financial statements can be found on pages 17-19 of this report.

*Notes to the Financial Statements*

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 20-59 of this report.

*Other Information*

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the City's progress in funding its obligation to provide pension and other postemployment benefits (OPEB) to its employees. Required supplementary information can be found on pages 60-70 of this report.

The combining schedules referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information on pensions and OPEB. Combining and individual fund statements and schedules can be found on pages 71-75 of this report.

**GOVERNMENT-WIDE ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by at the close of the most recent fiscal year.

By far the largest portion of the City's net position (83%) is its investment in capital assets (*e.g.*, land, buildings, machinery, and equipment); less any related outstanding debt used to acquire those assets. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending.

**City of Bentonville, Arkansas**  
**Management's Discussion and Analysis**  
**December 31, 2018**

**Net Position**

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
Current and other assets	\$ 114,854,657	\$ 113,127,200	\$ 51,691,527	\$ 42,949,684	\$ 166,546,184	\$ 156,076,884
Capital assets	<u>259,746,630</u>	<u>246,158,764</u>	<u>205,466,566</u>	<u>201,171,732</u>	<u>465,213,196</u>	<u>447,330,496</u>
Total assets	<u>374,601,287</u>	<u>359,285,964</u>	<u>257,158,093</u>	<u>244,121,416</u>	<u>631,759,380</u>	<u>603,407,380</u>
Total deferred outflows of resources	11,673,374	11,325,686	2,330,371	3,246,050	14,003,745	14,571,736
Long-term liabilities	81,838,291	86,066,567	16,570,637	19,249,415	98,408,928	105,315,982
Other liabilities	<u>16,574,849</u>	<u>15,227,198</u>	<u>10,083,077</u>	<u>8,980,955</u>	<u>26,657,926</u>	<u>24,208,153</u>
Total liabilities	<u>98,413,140</u>	<u>101,293,765</u>	<u>26,653,714</u>	<u>28,230,370</u>	<u>125,066,854</u>	<u>129,524,135</u>
Total deferred inflows of resources	2,037,285	475,896	870,956	187,626	2,908,241	663,522
Net position:						
Net investment in capital assets	232,185,202	214,744,281	196,638,875	190,003,709	428,824,077	404,747,990
Restricted	20,794,051	19,818,040	2,903,653	2,869,343	23,697,704	22,687,383
Unrestricted	<u>32,844,983</u>	<u>34,279,668</u>	<u>32,421,266</u>	<u>26,076,418</u>	<u>65,266,249</u>	<u>60,356,086</u>
Total net position	<u>\$ 285,824,236</u>	<u>\$ 268,841,989</u>	<u>\$ 231,963,794</u>	<u>\$ 218,949,470</u>	<u>\$ 517,788,030</u>	<u>\$ 487,791,459</u>

An additional portion of the City's net position (4.58%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* \$65,266,249 may be used to meet the City's ongoing obligations to citizens and creditors.

During the current fiscal year, total net position of the City increased by \$33,447,061. The changes in net position are shown in detail on the following page. The increase in net position primarily resulted in an increase in capital assets net of accumulated depreciation of \$17,882,700 and payments on long-term debt of \$11,456,801. The major capital asset events contributing to this increase are discussed in the *Capital Assets* section of this document. Restricted net position increased by \$1,010,321 primarily due to an increase in funds set aside for new growth (\$1,734,870).

**City of Bentonville, Arkansas**  
**Management's Discussion and Analysis**  
**December 31, 2018**

**Changes in Net Position**

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
<b>Revenues:</b>						
Program revenues:						
Charges for services	\$ 10,806,101	\$ 5,792,479	\$ 99,925,335	\$ 95,493,651	\$ 110,731,436	\$ 101,286,130
Operating grants and contributions	3,369,266	5,402,348	150,122	11,978	3,519,388	5,414,326
Capital grants and contributions	5,513,785	5,909,573	3,150,912	4,158,642	8,664,697	10,068,215
General revenues:						
Property taxes	8,945,939	8,282,975	-	-	8,945,939	8,282,975
Sales taxes	35,758,719	37,651,052	-	-	35,758,719	37,651,052
State Turnback	2,941,195	2,853,363	-	-	2,941,195	2,853,363
Franchise fees	5,653,246	5,351,361	-	-	5,653,246	5,351,361
Investment income	820,608	225,496	133,581	41,398	954,189	266,894
Gain (loss) on sale of capital assets	39,540	(30,542)	-	272,526	39,540	241,984
Other	2,724,433	10,671,030	813,873	723,128	3,538,306	11,394,158
Total revenues	<u>76,572,832</u>	<u>82,109,135</u>	<u>104,173,823</u>	<u>100,701,323</u>	<u>180,746,655</u>	<u>182,810,458</u>
<b>Expenses:</b>						
General government	8,199,550	8,380,920	-	-	8,199,550	8,380,920
Public safety	24,926,207	22,219,435	-	-	24,926,207	22,219,435
Recreation	10,579,540	10,239,510	-	-	10,579,540	10,239,510
Street department	8,880,453	8,522,377	-	-	8,880,453	8,522,377
Library	1,765,524	1,688,914	-	-	1,765,524	1,688,914
CDBG	184	7,147	-	-	184	7,147
Interest expense on long-term debt	2,297,161	2,382,481	-	-	2,297,161	2,382,481
Electric	-	-	59,685,788	60,318,959	59,685,788	60,318,959
Water	-	-	13,511,887	12,918,078	13,511,887	12,918,078
Wastewater	-	-	9,372,920	9,255,683	9,372,920	9,255,683
Sanitation	-	-	4,624,380	4,197,480	4,624,380	4,197,480
Support	-	-	3,456,000	3,745,763	3,456,000	3,745,763
Total expenses:	<u>56,648,619</u>	<u>53,440,784</u>	<u>90,650,975</u>	<u>90,435,963</u>	<u>147,299,594</u>	<u>143,876,747</u>
Increase in net position before transfers and special items	<u>19,924,213</u>	<u>28,668,351</u>	<u>13,522,848</u>	<u>10,265,360</u>	<u>33,447,061</u>	<u>38,933,711</u>
Transfers	<u>(121,350)</u>	<u>-</u>	<u>121,350</u>	<u>-</u>	<u>-</u>	<u>-</u>
Increase in net position	<u>19,802,863</u>	<u>28,668,351</u>	<u>13,644,198</u>	<u>10,265,360</u>	<u>33,447,061</u>	<u>38,933,711</u>
Net position – beginning of the year	<u>268,841,989</u>	<u>240,173,638</u>	<u>218,949,470</u>	<u>208,684,110</u>	<u>487,791,459</u>	<u>448,857,748</u>
Adjustment for adoption of GASB 75 - Note 11	<u>(2,820,616)</u>	<u>-</u>	<u>(629,874)</u>	<u>-</u>	<u>(3,450,490)</u>	<u>-</u>
Net position - beginning of the year, as restated*	<u>266,021,373</u>	<u>240,173,638</u>	<u>218,319,596</u>	<u>208,684,110</u>	<u>484,340,969</u>	<u>448,857,748</u>
Net position – end of the year	<u><u>\$ 285,824,236</u></u>	<u><u>\$ 268,841,989</u></u>	<u><u>\$ 231,963,794</u></u>	<u><u>\$ 218,949,470</u></u>	<u><u>\$ 517,788,030</u></u>	<u><u>\$ 487,791,459</u></u>

\*The cumulative effect of applying GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions* resulted in the beginning net position for 2018 being restated.

**City of Bentonville, Arkansas**  
**Management's Discussion and Analysis**  
**December 31, 2018**

*Governmental Activities*

Governmental activities increased the City's net position by \$19,802,863, thereby accounting for 59% of the total growth in the net position of the City. The 2018 increase is \$8.87 million less than in 2017 primarily due to a decrease in other revenues combined with an increase in public safety expenses.

*Business-type Activities*

Business-type activities increased the City's net position by \$13,644,198, accounting for 41% of the total growth in the City's net position. The 2018 increase is \$3.38 million more than the increase experienced in 2017 primarily due to an increase in charges for services of \$4.43 million (driven by the overall economic growth in the Northwest Arkansas area) that was offset by a general increase of expenses of \$215,012.

**FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS**

**Governmental Funds**

The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, *fund balance* may serve as a useful measure of a government's net resources available for spending for program purposes at the end of the fiscal year.

*General Fund*

The general fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the general fund was \$51,638,842, while total fund balances reached \$54,490,266. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balances and total fund balances to total fund expenditures. Unassigned fund balances represent 113% of total general fund expenditures, while total fund balances represent 119% of that same amount.

The fund balances of the City's general fund increased \$5,841,590 during the current fiscal year, which was a decrease of \$3,379,675 over the increase experienced in 2017. Overall revenues increased by \$1,405,515 and was offset by an overall increase in expenses of \$5,451,654.

*Street Fund*

The City's street fund had a total fund balance of \$3,388,221 of which all is assigned and available to fund street capital and maintenance projects. The net decrease in fund balance during the current year in the street fund was \$1,449,120. The street fund's fund balance decrease is primarily due to a decrease in overall revenues.

**City of Bentonville, Arkansas**  
**Management's Discussion and Analysis**  
**December 31, 2018**

*Capital Project Fund*

The City's capital project fund had a total fund balance of \$23,649,222 all of which is restricted and available to fund capital projects that meet the requirements of the Series 2007 Sales and Use Tax Bonds, the Series 2009 Sales and Use Tax Bonds, the Series 2010 Sales and Use Tax Bonds, and the Series 2017 Sales and Use Tax Bonds. The net decrease in fund balance during the current year in the capital project fund was \$5,366,895, and is the result of spending \$5,776,915 of bond proceeds on capital improvements.

*Debt Service Fund*

The City's debt service fund had a total fund balance of \$8,285,673, which is restricted for debt service. The net decrease in fund balance during the current year in the fund was \$201,015. Debt service's fund balance decrease is primarily due to debt service expenditures exceeding sales tax revenues.

**Proprietary Funds**

*Enterprise Fund*

Unrestricted net position of the enterprise fund at the end of the year was \$32,421,266. The total growth in net position of the enterprise fund was \$13,644,198. Operating revenues of the enterprise fund increased 3.57% to \$100,889,330 and the operating expenses increased 0.34% to \$90,228,298. Other factors concerning the finances of the enterprise fund have already been discussed in the City's business-type activities.

**General Fund Budgetary Highlights**

**Original Budget as Compared to the Final Budget**

During the 2018 fiscal year, the original budget of the general fund was amended primarily to budget for more capital projects and other costs or revenues not previously in the budget. The most significant amendments for revenue was a \$410,000 grant for the construction of a taxiway project. The corresponding amendment for expenditure was \$379,000 for the taxiway project. An additional amendment for expenditures of \$6.3 million was made for the construction of the police department communications center, which is being financed through \$3.1 million from impact fees and \$3.2 million from reserves.

**Actual Results as Compared to the Final Budget**

Variances between the actual revenues and expenditures and the general fund's final budget were fairly significant. The final amended budget projected a \$17,990,065 decrease in general fund balance while the actual resulted in a fund balance increase of \$5,841,590. The prime factors in the variances can be briefly summarized as follows:

**City of Bentonville, Arkansas**  
**Management's Discussion and Analysis**  
**December 31, 2018**

- *Property tax* revenue was \$6,313,722, while the final budgeted amount was \$5,457,480. The excess revenues over the budget (\$856,242) can be attributed to a general improvement in the local economy in 2018 compared to 2017 and an increase in assessed values of \$97,625,965 or 9.00%
- *Sales tax* revenue was \$24,698,026, while the final budgeted amount was \$20,269,565. The increase in revenues over the budget (\$4,428,461) can be attributed to a general increase in retail sales tax from various projects in the City and the County and general improvement in economic conditions.
- *Charges for services* revenue was \$6,045,452, while the final budgeted amount was \$5,202,230. The increase in revenues over the budget (\$843,222) can be attributed to an increase in participation in our Parks and Recreation programs and the related admission fees.
- *Licenses and permits* revenue was \$1,749,612, while the final budgeted amount was \$1,090,040. The increase in revenues over the budget (\$659,572) can be attributed to a general increase in permits attributed to an increase in building permits and activity.
- *Grants* revenue was \$2,795,366, while the final budgeted amount was \$912,250. The increase in revenues over the budget (\$1,883,116) can be attributed to grants that were not budgeted in 2018 but were received for the year.
- *Capital outlay* expenditure was \$8,455,660, while the final budgeted amount was \$25,056,535. The decrease in expenditures over the budget (\$16,600,875) can be attributed to various budgeted capital outlay projects that were not completed during 2018 due to time constraints or planned multi-year projects.

## CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital Assets

As of December 31, 2018, the City's investment in capital assets for its governmental and business-type activities was \$465,213,196 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, and streets.

Major capital asset events during the current fiscal year include the following:

- Capital expenditures of \$8.4 million were made for a variety of street construction projects in new residential developments and widening and expansion projects for existing streets. In addition, \$4.5 million of streets, drainage and sidewalks constructed by developers were contributed to the City to own and maintain.
- Capital expenditures of \$2.4 million were made for a variety of park improvement projects.
- Capital expenditures for additions and improvements for the City's water system, sewer system and electric system were \$7.3 million. In addition, \$3.2 million in electric, water and sewer lines were contributed by developers to the City.

**City of Bentonville, Arkansas**  
**Management's Discussion and Analysis**  
**December 31, 2018**

- Capital expenditures for furniture, fixtures and equipment and vehicles city wide totaled \$4.1 million due to replacement and additional equipment needs throughout the city.

Additional information regarding capital assets can be found on pages 32-34 of this report.

**Long-term Debt**

The City had \$60,038,339 in revenue bonds and notes payable outstanding as of December 31, 2018, which is a decrease of \$11,560,285 from the previous year. The decrease was due to regularly scheduled principal reductions on the outstanding debt. The revenue bonds of the Electric, Water, and Sewer Systems have been rated “AAA” by Moody’s Investor Service.

Additional information regarding long-term debt can be found at pages 35-39 of this report.

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

- The unemployment rate for the metropolitan area of Northwest Arkansas (of which Bentonville is a part) is currently 2.7%. This compares favorably to the state's average unemployment rate of 3.7% and the national average rate of 3.9%.
- The City's population growth has averaged about 7% annually and according to the most recent census the population is 35,301. Impact and capacity fees, an additional one cent sales tax for capital improvements and slight increases in utility rates are in place to meet the financial demands caused by this population growth.
- The value of building permits issued, excluding public buildings, was approximately \$395 million in 2017 and \$496 million in 2018.

**CONTACTING THE CITY'S FINANCIAL MANAGEMENT**

The financial report is designed to provide a general overview of the City's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance and Administration; 117 W. Central Avenue; Bentonville, Arkansas 72712.

## **Basic Financial Statements**

**City of Bentonville, Arkansas**  
**Statement of Net Position**  
**December 31, 2018**

	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
<b>Assets</b>			
<b>Current Assets</b>			
Cash and cash equivalents	\$ 56,793,483	\$ 34,356,186	\$ 91,149,669
Restricted cash and cash equivalents	16,571,153	1,871,550	18,442,703
Receivable			
Customer accounts, net of allowance for uncollectible accounts of \$296,000	-	8,482,511	8,482,511
Property taxes, net of allowance for uncollectibles of \$426,462	8,102,775	-	8,102,775
Grants and other	3,067,129	352,771	3,419,900
Internal balances	(8,038)	8,038	-
Inventories	-	4,499,959	4,499,959
Prepaid items	225,263	55,069	280,332
 Total current assets	 84,751,765	 49,626,084	 134,377,849
<b>Noncurrent Assets</b>			
Restricted assets			
Cash and cash equivalents	25,327,836	2,065,443	27,393,279
Sales taxes receivable	2,892,102	-	2,892,102
 Total restricted assets	 28,219,938	 2,065,443	 30,285,381
Net pension asset	1,882,954	-	1,882,954
Capital assets - non-depreciable	8,903,448	8,224,143	17,127,591
Capital assets - depreciable, net	250,843,182	197,242,423	448,085,605
 Total noncurrent and other assets	 261,629,584	 205,466,566	 467,096,150
 Total assets	 289,849,522	 207,532,009	 497,381,531
 Total assets	 374,601,287	 257,158,093	 631,759,380
<b>Deferred Outflows of Resources</b>			
Deferred outflows - OPEB	108,978	22,179	131,157
Deferred outflows - pensions	8,629,855	1,760,208	10,390,063
Deferred outflows - pension contributions	2,934,541	547,984	3,482,525
 Total deferred outflows of resources	 11,673,374	 2,330,371	 14,003,745

## Liabilities

### Current Liabilities

	Primary Government		
	Governmental Activities	Business-type Activities	Total
Accounts payable	\$ 2,782,295	\$ 6,497,729	\$ 9,280,024
Accrued expenses and other	2,709,432	155,024	2,864,456
Accrued interest payable	474,968	10,773	485,741
Compensated absences - current portion	185,204	662,820	848,024
Due to other governments	39,271	244,002	283,273
Bonds payable - current portion	6,335,000	2,431,236	8,766,236
Other postemployment benefit liability - current portion	96,230	19,584	115,814
Unearned revenues	<u>3,952,449</u>	<u>61,909</u>	<u>4,014,358</u>
Total current liabilities	<u>16,574,849</u>	<u>10,083,077</u>	<u>26,657,926</u>

### Noncurrent Liabilities

Customer deposits	-	1,014,537	1,014,537
Compensated absences	1,345,654	11,337	1,356,991
Other postemployment benefit liability	4,282,608	871,571	5,154,179
Net pension liability	31,334,379	8,276,739	39,611,118
Bonds payable, net	<u>44,875,650</u>	<u>6,396,453</u>	<u>51,272,103</u>
Total noncurrent liabilities	<u>81,838,291</u>	<u>16,570,637</u>	<u>98,408,928</u>
Total liabilities	<u>98,413,140</u>	<u>26,653,714</u>	<u>125,066,854</u>

## Deferred Inflows of Resources

Deferred inflows - OPEB	300,353	61,126	361,479
Deferred inflows - pensions	<u>1,736,932</u>	<u>809,830</u>	<u>2,546,762</u>
Total deferred inflows of resources	<u>2,037,285</u>	<u>870,956</u>	<u>2,908,241</u>

## Net Position

Net investment in capital assets	<u>232,185,202</u>	<u>196,638,875</u>	<u>428,824,077</u>
Restricted			
Debt service	7,810,705	1,301,937	9,112,642
New growth	5,572,099	-	5,572,099
Renewals and replacements	-	1,601,716	1,601,716
Capital improvements	2,066,522	-	2,066,522
Street improvements	3,376,736	-	3,376,736
Pensions	1,882,954	-	1,882,954
Other	<u>85,035</u>	<u>-</u>	<u>85,035</u>
Total restricted	<u>20,794,051</u>	<u>2,903,653</u>	<u>23,697,704</u>
Unrestricted	<u>32,844,983</u>	<u>32,421,266</u>	<u>65,266,249</u>
Total net position	<u>\$ 285,824,236</u>	<u>\$ 231,963,794</u>	<u>\$ 517,788,030</u>

**City of Bentonville, Arkansas**  
**Statement of Activities**  
**Year Ended December 31, 2018**

								Net (Expenses) Revenues and Changes in Net Position				
	Program Revenues				Primary Government			Business-type Activities	Total			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total					
<b>Government/Programs</b>												
<b>Primary Government</b>												
Governmental activities:												
General government	\$ 8,199,550	\$ 2,660,236	\$ 1,940,281	\$ 25,000	\$ (3,574,033)	\$ -	\$ -	\$ (3,574,033)	\$ -	\$ (3,574,033)		
Public safety	24,926,207	2,537,032	-	3,784	(22,385,391)	-	-	-	-	(22,385,391)		
Recreation	10,579,540	4,595,838	-	-	(5,983,702)	-	-	-	-	(5,983,702)		
Street department	8,880,453	958,771	1,419,285	5,478,221	(1,024,176)	-	-	-	-	(1,024,176)		
Library	1,765,524	54,224	2,700	6,780	(1,701,820)	-	-	-	-	(1,701,820)		
CDBG	184	-	7,000	-	6,816	-	-	-	-	6,816		
Interest expense on long-term debt	<u>2,297,161</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(2,297,161)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(2,297,161)</u>		
Total governmental activities	<u>56,648,619</u>	<u>10,806,101</u>	<u>3,369,266</u>	<u>5,513,785</u>	<u>(36,959,467)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(36,959,467)</u>		
Business-type Activities:												
Electric	59,685,788	68,494,676	-	461,385	-	9,270,273	-	9,270,273	-	9,270,273		
Water	13,511,887	11,603,640	150,122	2,689,527	-	931,402	-	931,402	-	931,402		
Wastewater	9,372,920	13,870,399	-	-	-	4,497,479	-	4,497,479	-	4,497,479		
Sanitation	4,624,380	4,969,400	-	-	-	345,020	-	345,020	-	345,020		
Support	<u>3,456,000</u>	<u>987,220</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(2,468,780)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(2,468,780)</u>		
Total business-type activities	<u>90,650,975</u>	<u>99,925,335</u>	<u>150,122</u>	<u>3,150,912</u>	<u>-</u>	<u>12,575,394</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>12,575,394</u>		
Total primary government	<u>\$ 147,299,594</u>	<u>\$ 110,731,436</u>	<u>\$ 3,519,388</u>	<u>\$ 8,664,697</u>	<u>(36,959,467)</u>	<u>12,575,394</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(24,384,073)</u>		
General Revenues:												
Property taxes					8,945,939	-	-	8,945,939	-	8,945,939		
Sales taxes					35,758,719	-	-	35,758,719	-	35,758,719		
State turnback					2,941,195	-	-	2,941,195	-	2,941,195		
Franchise taxes					5,653,246	-	-	5,653,246	-	5,653,246		
Investment income					820,608	133,581	-	954,189	-	954,189		
Gain (loss) on sales of capital assets					39,540	-	-	39,540	-	39,540		
Transfers					(121,350)	121,350	-	-	-	-		
Other					2,724,433	813,873	-	3,538,306	-	3,538,306		
Total general revenues and transfers					<u>56,762,330</u>	<u>1,068,804</u>	<u>-</u>	<u>57,831,134</u>	<u>-</u>	<u>57,831,134</u>		
Change in net position					<u>19,802,863</u>	<u>13,644,198</u>	<u>-</u>	<u>33,447,061</u>	<u>-</u>	<u>33,447,061</u>		
Net position, beginning of year, as previously reported					<u>268,841,989</u>	<u>218,949,470</u>	<u>-</u>	<u>487,791,459</u>	<u>-</u>	<u>487,791,459</u>		
Prior period adjustment (Note 11)					<u>(2,820,616)</u>	<u>(629,874)</u>	<u>-</u>	<u>(3,450,490)</u>	<u>-</u>	<u>(3,450,490)</u>		
Net position, beginning of the year, as restated					<u>266,021,373</u>	<u>218,319,596</u>	<u>-</u>	<u>484,340,969</u>	<u>-</u>	<u>484,340,969</u>		
Net position, end of year					<u>\$ 285,824,236</u>	<u>\$ 231,963,794</u>	<u>-</u>	<u>\$ 517,788,030</u>	<u>-</u>	<u>\$ 517,788,030</u>		

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**City of Bentonville, Arkansas**  
**Balance Sheet – Governmental Funds**  
**December 31, 2018**

	<b>General</b>	<b>Street</b>	<b>Capital Project</b>	<b>Debt Service</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Assets</b>						
Cash and cash equivalents	\$ 51,255,863	\$ 5,537,620	\$ -	\$ -	\$ -	\$ 56,793,483
Certificates of deposit						
Accounts receivable:						
Property taxes, net of allowance for uncollectible accounts of \$368,644	6,201,464	1,901,311	\$ -	\$ -	\$ -	8,102,775
Grants and other	1,730,287	1,326,147	\$ -	\$ -	10,695	3,067,129
Due from other funds	1,129,761	9,350	\$ -	\$ -	\$ -	1,139,111
Prepaid and other	224,713	550	\$ -	\$ -	\$ -	225,263
Restricted assets						
Cash and cash equivalents	2,626,711	\$ -	24,870,586	7,392,968	7,008,724	41,898,989
Sales tax receivable	1,999,397	\$ -	\$ -	892,705	\$ -	2,892,102
Total assets	<u>\$ 65,168,196</u>	<u>\$ 8,774,978</u>	<u>\$ 24,870,586</u>	<u>\$ 8,285,673</u>	<u>\$ 7,019,419</u>	<u>\$ 114,118,852</u>
<b>Liabilities</b>						
Accounts payable	\$ 1,347,863	\$ 84,379	\$ 1,221,364	\$ -	\$ 128,689	\$ 2,782,295
Due to other funds	17,396	\$ -	\$ -	\$ -	1,129,753	1,147,149
Due to other governments	\$ -	\$ -	\$ -	\$ -	39,271	39,271
Accrued expenditures and other	1,846,651	862,781	\$ -	\$ -	\$ -	2,709,432
Unearned revenues	1,264,556	2,538,286	\$ -	\$ -	149,607	3,952,449
Total liabilities	<u>4,476,466</u>	<u>3,485,446</u>	<u>1,221,364</u>	<u>\$ -</u>	<u>1,447,320</u>	<u>10,630,596</u>
<b>Deferred Inflows of Resources</b>						
Unavailable revenues - property taxes	<u>6,201,464</u>	<u>1,901,311</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>8,102,775</u>
<b>Fund balances</b>						
Nonspendable						
Prepaid expenditures	224,713	550	\$ -	\$ -	\$ -	225,263
Restricted						
Debt service	\$ -	\$ -	\$ -	8,285,673	\$ -	8,285,673
General capital improvements	2,169,461	\$ -	23,649,222	\$ -	\$ -	25,818,683
New growth	\$ -	\$ -	\$ -	\$ -	5,572,099	5,572,099
Street improvements	\$ -	3,387,671	\$ -	\$ -	\$ -	3,387,671
Other	457,250	\$ -	\$ -	\$ -	\$ -	457,250
Unassigned	51,638,842	\$ -	\$ -	\$ -	\$ -	51,638,842
Total fund balances	<u>54,490,266</u>	<u>3,388,221</u>	<u>23,649,222</u>	<u>8,285,673</u>	<u>5,572,099</u>	<u>95,385,481</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 65,168,196</u>	<u>\$ 8,774,978</u>	<u>\$ 24,870,586</u>	<u>\$ 8,285,673</u>	<u>\$ 7,019,419</u>	<u>\$ 114,118,852</u>

**Total fund balances - governmental funds** \$ 95,385,481

**Amounts reported for governmental activities in the statement of net position  
are different because:**

Capital assets used in governmental activities are not financial resources and are not reported in the funds. 259,746,630

Net pension assets are not available to pay for current-period expenditures and, therefore, are not reported in the funds. 1,882,954

Property tax revenues that do not provide current financial resources at the fund level on the modified accrual basis are reported as revenues on the full accrual basis in the government-wide statements. 8,102,775

Deferred inflows and outflows of resources related to pensions and other postemployment benefits are not due and payable in the current period and, therefore, are not reported in the funds. 9,636,089

Liabilities that are not due and payable in the current period and are not reported in the fund statements:

Accrued interest payable (474,968)

Accrued compensated absences (1,530,858)

Net pension liabilities (31,334,379)

Other postemployment benefits liability (4,378,838)

Bonds payable, net of premiums and discounts (51,210,650)

**Total net position - governmental activities** \$ 285,824,236

**City of Bentonville, Arkansas**  
**Statement of Revenues, Expenditures and Changes in Fund Balances –**  
**Governmental Funds**  
**Year Ended December 31, 2018**

	<b>General</b>	<b>Street</b>	<b>Capital Project</b>	<b>Debt Service</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues</b>						
Property tax	\$ 6,313,722	\$ 1,963,681	\$ -	\$ -	\$ -	\$ 8,277,403
Sales tax	24,698,026	-	-	11,060,693	-	35,758,719
State turnback	1,360,535	2,483,209	-	-	-	3,843,744
Impact fees	-	-	-	-	2,391,272	2,391,272
Franchise taxes	5,653,246	-	-	-	-	5,653,246
Charges for services	6,045,452	53,562	-	-	-	6,099,014
Fines and forfeitures	495,928	-	-	-	-	495,928
Licenses and permits	1,749,612	2,645	-	-	-	1,752,257
Grants	2,795,366	1,419,285	-	-	-	4,214,651
Contributions	141,614	985,298	-	-	-	1,126,912
Interest	235,163	22,488	410,020	145,453	7,484	820,608
Miscellaneous	786,257	30,027	-	-	-	816,284
<b>Total revenues</b>	<b>50,274,921</b>	<b>6,960,195</b>	<b>410,020</b>	<b>11,206,146</b>	<b>2,398,756</b>	<b>71,250,038</b>
<b>Expenditures</b>						
Current:						
General government	6,833,349	-	-	-	-	6,833,349
Public safety	20,392,788	-	-	-	-	20,392,788
Recreation	8,507,693	-	-	-	-	8,507,693
Street Department	-	2,665,820	-	-	-	2,665,820
Library	1,449,844	-	-	-	-	1,449,844
CDBG	184	-	-	-	-	184
Capital outlay	8,455,660	5,763,032	5,776,915	-	-	19,995,607
Debt service						
Principal	-	-	-	9,121,951	-	9,121,951
Interest	-	-	-	2,285,210	-	2,285,210
<b>Total expenditures</b>	<b>45,639,518</b>	<b>8,428,852</b>	<b>5,776,915</b>	<b>11,407,161</b>	<b>-</b>	<b>71,252,446</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>						
	<b>4,635,403</b>	<b>(1,468,657)</b>	<b>(5,366,895)</b>	<b>(201,015)</b>	<b>2,398,756</b>	<b>(2,408)</b>
<b>Other Financing Sources (Uses)</b>						
Sale of capital assets	20,003	19,537	-	-	-	39,540
Transfers in	1,186,184	-	-	-	-	1,186,184
Transfers out	-	-	-	-	(1,307,534)	(1,307,534)
Total other financing sources (uses)	1,206,187	19,537	-	-	(1,307,534)	(81,810)
<b>Change in Fund Balances</b>	<b>5,841,590</b>	<b>(1,449,120)</b>	<b>(5,366,895)</b>	<b>(201,015)</b>	<b>1,091,222</b>	<b>(84,218)</b>
<b>Fund Balances, Beginning of Year</b>	<b>48,648,676</b>	<b>4,837,341</b>	<b>29,016,117</b>	<b>8,486,688</b>	<b>4,480,877</b>	<b>95,469,699</b>
<b>Fund Balances, End of Year</b>	<b>\$ 54,490,266</b>	<b>\$ 3,388,221</b>	<b>\$ 23,649,222</b>	<b>\$ 8,285,673</b>	<b>\$ 5,572,099</b>	<b>\$ 95,385,481</b>

<b>Net change in fund balance – total governmental funds</b>	\$ (84,218)
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**Amounts reported for governmental activities in the statement of activities  
are different because:**

Governmental Funds do not report capital contributions and they report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital asset purchases	19,995,607
Capital contributions	4,492,919
Depreciation expense	(10,918,037)
Capital asset transfers	17,377
 Reductions in bond principal reported as expenditures for the funds are not reported as expenses in the statement of activities.	 9,110,000
 Property tax revenues reported in the statement of activities are not available soon after year end and therefore are not considered current financial resources and are not recognized in the fund financial statements in the current year. This is the change in the amount of deferred property tax revenues reported in the governmental fund statements.	 668,536
 Deferred inflows/outflows of resources related to the net pension and other postemployment benefit liabilities are not due and payable in the current period and, therefore, are not reported in the funds. These amounts are amortized into pension expense in future periods. This is the amount by which the deferred inflows/outflows of resources changed during the current year.	 (1,213,701)
 Expenses for pensions and other postemployment benefit liabilities reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental fund financial statements in the current year. This is the change in the amount of the net pension and other postemployment benefit liabilities and net pension asset reported in the governmental fund statements.	 (2,343,295)
 Accrued expenses, such as compensated absences, interest, amortization of bond discounts and premiums, etc., reported in the statement of activities do not require the use of current financial resources, and, therefore, are not expenditures in the funds. This is the net change in accrued expenses.	 <hr/> 77,675
 <b>Change in net position of governmental activities</b>	 <hr/> \$ <u>19,802,863</u>

**City of Bentonville, Arkansas**  
**Statement of Net Position –**  
**Proprietary Funds**  
**December 31, 2018**

<b>Assets</b>	<b>Business-type Activity – Enterprise Fund</b>
<b>Current Assets:</b>	
Cash and cash equivalents	\$ 34,356,186
Accounts receivable (customer accounts), net of allowance for uncollectible accounts of \$296,000	8,835,282
Due from other funds	8,038
Restricted cash and cash equivalents	1,886,551
Inventories	<u>4,499,959</u>
	<u>49,586,016</u>
Total currents assets	<u>49,586,016</u>
<b>Noncurrent Assets</b>	
Restricted cash and cash equivalents	2,050,442
Capital assets, net of accumulated depreciation of \$91,002,937	205,466,566
Other assets	<u>55,069</u>
	<u>207,572,077</u>
Total noncurrent assets	<u>207,572,077</u>
	<u>257,158,093</u>
Total assets	<u>257,158,093</u>
<b>Deferred Outflows of Resources</b>	
Deferred outflows - OPEB	22,179
Deferred outflows - pensions	1,760,208
Deferred outflows - pension contributions	<u>547,984</u>
	<u>2,330,371</u>
Total deferred outflows of resources	<u>2,330,371</u>

<b>Liabilities</b>	<b>Business-type Activity – Enterprise Fund</b>
<b>Current Liabilities:</b>	
Accounts payable	\$ 6,497,729
Accrued expenses and other	155,024
Accrued interest payable	10,773
Compensated absences	662,820
Due to other governments	244,002
Bonds payable - current portion	2,431,236
Other postemployment benefit liability - current portion	19,584
Unearned revenue	<u>61,909</u>
Total current liabilities	<u>10,083,077</u>
<b>Noncurrent Liabilities</b>	
Customer deposits	1,014,537
Compensated absences	11,337
Other postemployment benefit liability	871,571
Net pension liability	8,276,739
Bonds payable, net of unamortized premium and discount	<u>6,396,453</u>
Total noncurrent liabilities	<u>16,570,637</u>
Total liabilities	<u>26,653,714</u>
<b>Deferred Inflows of Resources</b>	
Deferred inflows - OPEB	61,126
Deferred inflows - pensions	<u>809,830</u>
Total deferred inflows of resources	<u>870,956</u>
<b>Net Position</b>	
Net investment in capital assets	196,638,875
Restricted	
Debt service	1,301,937
Renewals and replacements	1,601,716
Unrestricted	<u>32,421,266</u>
Total net position	<u>\$ 231,963,794</u>

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**City of Bentonville, Arkansas**  
**Statement of Revenues, Expenses and Changes in**  
**Net Position – Proprietary Funds**  
**Year Ended December 31, 2018**

	<b><u>Business-type Activity – Enterprise Fund</u></b>
<b>Operating Revenues</b>	
Charges for services	\$ 99,783,946
Miscellaneous	<u>1,105,384</u>
	<u>100,889,330</u>
<b>Operating Expenses</b>	
Salaries and fringe benefits	10,210,201
Contract purchases	62,673,067
Maintenance	1,886,427
Depreciation and amortization	7,150,012
Materials and supplies	1,190,779
Other services and charges	<u>7,117,812</u>
	<u>90,228,298</u>
<b>Operating Income</b>	<u>10,661,032</u>
<b>Nonoperating Income (Expenses)</b>	
Interest income	133,581
Bond interest and fiscal agent charges	<u>(422,677)</u>
	<u>(289,096)</u>
<b>Income Before Capital Contributions and Transfers</b>	10,371,936
<b>Capital Contributions</b>	3,150,912
<b>Transfers</b>	
Transfers in	<u>121,350</u>
<b>Change in Net Position</b>	13,644,198
<b>Net Position, Beginning of Year</b>	<u>218,949,470</u>
<b>Adjustment for Adoption of GASB 75 - Note 11</b>	<u>(629,874)</u>
<b>Net Position, Beginning of Year, as Restated</b>	<u>218,319,596</u>
<b>Net Position, End of Year</b>	<u>\$ 231,963,794</u>

**City of Bentonville, Arkansas**  
**Statement of Cash Flows – Proprietary Funds**  
**Year Ended December 31, 2018**

	<b>Business-type Activity – Enterprise Fund</b>
<b>Operating Activities</b>	
Receipts from customers	\$ 99,847,184
Other receipts	1,105,384
Payments to suppliers	(65,794,013)
Payments to employees	(9,724,672)
Other payments	<u>(6,990,370)</u>
Net cash provided by operating activities	<u>18,443,513</u>
<b>Noncapital Financing Activities</b>	
Transfer from other funds	<u>121,350</u>
Net cash provided by noncapital financing activities	<u>121,350</u>
<b>Capital and Related Financing Activities</b>	
Purchase and construction of capital assets	(8,304,844)
Proceeds from sale of capital assets	17,377
Principal paid on revenue bonds	(2,346,801)
Interest and agent fees paid on revenue bonds	<u>(427,954)</u>
Net cash used in capital and related financing activities	<u>(11,062,222)</u>
<b>Investing Activities</b>	
Maturity of certificates of deposit	9,000,000
Interest income	<u>133,581</u>
Net cash provided by investing activities	<u>9,133,581</u>
<b>Increase in Cash and Cash Equivalents</b>	<u>16,636,222</u>
<b>Cash and Cash Equivalents, Beginning of Year</b>	<u>21,656,957</u>
<b>Cash and Cash Equivalents, End of Year</b>	<u>\$ 38,293,179</u>

**Business-type  
Activity –  
Enterprise Fund**

**Cash and Cash Equivalents of Proprietary Funds, as presented on the  
"Statement of Net Position - Proprietary Funds," is as follows:**

Cash and cash equivalents	\$ 34,356,186
Restricted cash and cash equivalents - current	1,886,551
Restricted cash and cash equivalents - noncurrent	<u>2,050,442</u>
	<u><u>\$ 38,293,179</u></u>

**Reconciliation of Operating Income to  
to Net Cash Provided By Operating Activities**

Operating income	\$ 10,661,032
Adjustment to reconcile operating income to net cash provided by operating activities:	
Depreciation and amortization expense	7,150,012
Changes in assets and liabilities	
Receivables, net	63,238
Due to/due from other funds, net	(92,866)
Deferred outflows related to pensions	937,861
Deferred outflows related to OPEB	(22,179)
Other assets	9,173
Inventories	(1,085,169)
Accounts payable	1,041,429
Accrued expenses	(17,081)
Due to other governments	(24,654)
Deferred revenue	(450)
Other liabilities	236,239
OPEB liability	25,077
Net Pension liability	(1,121,479)
Deferred inflows related to OPEB	61,126
Deferred inflows related to pension	<u>622,204</u>
Net cash provided by operating activities	<u><u>\$ 18,443,513</u></u>

**Noncash Investing, Capital and Financing Activities**

Capital assets acquired through contributions	<u><u>\$ 3,150,912</u></u>
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# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

### **Note 1: Nature of Operations and Summary of Significant Accounting Policies**

The City of Bentonville, Arkansas (the “City”), is a municipal corporation operating under the authority of Arkansas state statute. The City operates under an elected mayor-council form of government. Eight elected council members and the Mayor set policy of the City. The accounting and reporting policies of the City conform to accounting principles generally accepted in the United States of America for state and local governments as defined by the Governmental Accounting Standards Board (GASB). The following is a summary of the significant accounting and reporting policies of the City:

#### ***Reporting Entity***

The accompanying government-wide financial statements present the financial statements of the City of Bentonville, Arkansas.

The City’s primary government consists of those funds or organizations that make up the legal entity for which it is financially responsible.

#### ***Joint Venture***

The City is a participant with nine Northwest Arkansas cities in a joint venture to operate Northwest Arkansas Conservation Authority (NACA), an organization whose purpose is to develop and implement cost-effective regional solutions to the challenges of providing environmentally sound wastewater and biosolids infrastructure and watershed management. NACA is governed by a Board of Directors consisting of 13 members appointed by the member cities. In order for NACA to secure financing of its wastewater treatment facility, the City entered into a service agreement with NACA in January 2006 committing the City to procuring NACA’s services for 15 years or until the revenue bonds issued by NACA are retired. As of December 31, 2018, NACA has revenue bonds outstanding of \$55,961,752, with a final maturity date in December 2044. Service charges to the City are determined by rates based upon the actual costs incurred by NACA, including a proportional share of its overhead expenses attributable to the facility and debt service. During 2018, the City was NACA’s primary customer and paid service charges to NACA in the amount of \$5,274,161, of which \$881,161 is payable at year end. As of December 31, 2018, NACA reported an increase in Net Position of \$928,258. Complete financial statements for NACA can be obtained from NACA’s administrative office at 11579 Snavely Road, Bentonville, AR 72712.

#### ***Related Organization***

The City’s Mayor and Council are also responsible for appointing members of the board of the Advertising and Promotions Commission, but the accountability for this organization does not extend beyond making the appointments. The financial operations of this related organization has not been included in the City’s basic financial statements.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

### ***Government-wide and Fund Financial Statements***

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements as follows:

#### **Government-wide Financial Statements**

The government-wide financial statements report information on all of the activities of the City. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund services provided and used are not eliminated in the process of consolidation. This elimination has taken place in the process of incorporating fund data into the government-wide financial statements, and not in the process of consolidation. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. The statement of activities demonstrates the degree to which the direct expenses of a given function or identifiable activity are offset by program revenues. Direct expenses are those that are clearly associated with a specific function or identifiable activity. Expenses that cannot be specifically identified to a particular function are charged to funds based on time spent for that function and are included in the functional categories. Program revenues include (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or identifiable activity and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program or identifiable activity.

#### **Fund Financial Statements**

The fund financial statements provide information about the City's funds. Separate statements for each governmental and proprietary fund are presented. The emphasis of fund financial statements is on major governmental and major enterprise funds, each displayed in a separate column. All other governmental and enterprise funds are aggregated and reported as nonmajor funds.

The City reports the *general fund, street fund, capital project fund and debt service fund* as its major governmental funds. The general fund is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for services and interest income. The street fund accounts for gasoline and road taxes received from the state and county levies. Revenues are expended for maintenance and repair of streets and sidewalks. The capital project fund accounts for the resources accumulated from the Series 2007, 2009, 2010 and 2017 sales and use tax bonds of the City that are restricted for use in financing the costs of various capital improvement projects. The debt service fund accounts for financial resources that are restricted for principal and interest-related costs as well as the financial resources being accumulated for future debt service.

The City reports one major *enterprise fund*. It accounts for the City's combined electric, water, sewer and sanitation system, whose operations are financed primarily through user charges.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

### ***Measurement Focus and Basis of Accounting***

#### **Government-wide and Proprietary Funds**

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows.

In proprietary funds, operating revenues and expenses are distinguished from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the principal ongoing operations of the fund. All revenues and expenses not meeting this definition are reported as nonoperating items.

Nonexchange transactions, in which the City receives (or gives) value without directly giving (or receiving) equal value in exchange, include property taxes; city and county sales tax; grants, entitlements and similar items; and donations. Recognition standards are based on the characteristics and classes of nonexchange transactions. Revenues from property taxes are recognized in the period in which the taxes are levied. City and county sales taxes, franchise taxes, licenses and permits and fines and forfeitures are recognized as revenues, net of estimated refunds and uncollectible amounts, in the accounting period when an enforceable legal claim to the assets arises and the use of resources is required or is first permitted. Grants, entitlements, and donations are recognized as revenues, net of estimated uncollectible amounts, as soon as all eligibility requirements imposed by the provider have been met. Amounts received before all eligibility requirements have been met are reported as deferred revenues. Grants and similar aid to other organizations are recognized as expenses as soon as recipients have met all eligibility requirements. Amounts paid before all eligibility requirements have been met are reported as prepaid items.

#### **Governmental Fund Financial Statements**

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and deferred outflows of resources and liabilities and deferred inflows of resources are generally included on the balance sheet. The statement of revenues, expenditures and changes in fund balances presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in spendable resources. General capital asset acquisitions are reported as expenditures and proceeds of general long-term debt are reported as other financing sources. Under the modified accrual basis of accounting, revenues are recognized when both measurable and available. The City considers revenues reported in the governmental funds to be available if they are collectible within 60 days after year-end. Principal revenue sources considered susceptible to accrual include taxes, federal funds, local funds and investment earnings. Other revenues are considered to be measurable and available only when cash is received by the City. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, compensated absences and obligations for worker's compensation and other post-employment benefits which are recognized as expenditures when payment is due. Pension expenditures are recognized when amounts are due to a plan.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

### ***Cash and Cash Equivalents***

The City considers all liquid investments with original maturities of three months or less to be cash equivalents. At December 31, 2018, cash equivalents consisted primarily of money market accounts with brokers.

### ***Investments and Investment Income***

Investments in nonnegotiable certificates of deposit are carried at amortized cost. Investment income includes interest and dividend income for the year and is assigned to funds with which the related investment asset is associated.

### ***Property Taxes***

Property taxes are levied each October 1 on the assessed value listed as of January 1 for all real and personal property located in the City. The property tax is considered due the first Monday in January (the lien date) after the levy; however, the tax is not considered delinquent until October 16 of that year. As a result, the majority of the tax is not collected within the time frame necessary to finance the liabilities of the current period. Property taxes are measurable when levied even though not available. Accordingly, property taxes receivable of \$8,102,775 and related deferred inflows of resources have been recorded at December 31, 2018, in the governmental funds. Benton County is the collecting agent and remits collections to the City, net of a collection fee, on a monthly basis.

The appraised value of taxable property upon which the property tax is levied is determined by the county assessor. The assessor estimates full market value of the property and applies a statutory rate of 20 percent to arrive at assessed value.

### ***Unbilled Revenue***

The City bills customers for electric, water and sewer services after usage based upon meter readings made during the month. The City records a receivable for unbilled revenue at December 31 for estimated usage for which bills have not been sent.

### ***Inventories***

Inventories are valued at cost using the first in/first out (FIFO) method and consist of expendable supplies. The costs of governmental fund type inventories are recorded as expenditures when consumed.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

### ***Prepaid Items***

Prepaid items in governmental funds are accounted for under the consumption method.

### ***Capital Assets***

Capital assets, which include property, plant, equipment and infrastructure assets, are reported in the government-wide financial statements and the fund financial statements for proprietary funds. Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets are recorded at their estimated acquisition value on the date of donation.

Capital assets are defined as assets with an initial value or cost greater than or equal to \$5,000 and an estimated useful life of greater than one year. Exceptions are for infrastructure assets which are defined as having a constructed cost greater than \$50,000.

Capital assets are depreciated using the straight-line method over their estimated useful lives as follows:

	<b>Years</b>
Water distribution facilities	50
Sewer and solid waste collection and treatment facilities	15–50
Electric distribution facilities	15–40
Building and improvements	40
Furniture and equipment	7–15
Vehicles	5

Depreciation expense is charged directly to the department/function based on the department that utilizes the related asset.

### ***Unearned Revenues***

Unearned revenues include amounts that have been received before all eligibility requirements have been met. These amounts are recorded as a liability in both the Statement of Net Position and Balance Sheet until such requirements are met, at which point they will be recorded as revenue.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

### ***Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure/reduction of liability) until then.

The City has three items that qualify for reporting in this category. Two items are related to pensions, with one being the amount of contributions made to the pension plans after the measurement date, and the other comprised of the difference in investment experience between actual earnings and projected earnings on pension plan investments, differences between expected an actual experience of the total pension liability, changes of assumptions, changes in proportion for cost-sharing plans and changes in proportion allocated to funds for the APERS plan. Deferred outflows related to contributions made after the measurement date will be used in the next year to reduce net pension liability or increase net pension asset. The remaining amounts will be amortized to pension expense over future periods as shown within *Note 7*. The third item relates to OPEB for the difference between expected and actual experience of the OPEB liability, and will be amortized to OPEB expense over future periods as shown in *Note 8*.

In addition to liabilities, the statement of net position and balance sheet – governmental funds will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has three items that qualify as deferred inflows of resources as of December 31, 2018. The items reported in the statements are unavailable revenues in the governmental funds balance sheet and deferred inflows – pensions and deferred inflows - OPEB in the government-wide statement of net position and proprietary funds statement of net position.

Unavailable revenue arises under the modified accrual basis of accounting and qualifies for reporting in this category. Accordingly, this item is only reported in the governmental funds balance sheet. Governmental funds report unavailable revenue from property taxes. This amount is deferred and recognized as an inflow of resources in the period that the amounts become available. The second item, deferred inflows - pensions, consists of the difference between the expected and actual experience related to the pension plans, changes in proportion for cost-sharing plans as well as the changes in proportion allocated to funds for the APERS plan. Deferred inflows - pensions are amortized to pension expense over future periods as shown within *Note 7*. The third item, deferred inflows – OPEB, consists of changes in assumptions. Deferred inflows – OPEB are amortized to OPEB expense over future periods as shown in *Note 8*.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

### ***Long-term Obligations***

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the columns for governmental activities and business-type activities. These amounts are also reported as liabilities in the fund financial statements for proprietary funds. Debt premiums, discounts and deferred gains on refundings are generally deferred and amortized using the effective interest rate method. Long-term debt is reported net of the unamortized gain on refunding and bond issue premium or discount. In the government wide statements, debt issuance costs are reported as expenditures in the period incurred.

In the fund financial statements, governmental fund types recognize debt premiums, as well as debt issuance costs, during the current period. The face amount of the debt issued and premiums received are reported as other financing sources. Issuance costs, whether or not withheld from the actual proceeds received are reported as debt service expenditures.

### ***Compensated Absences***

The City grants vacation to all full-time employees based on continuous service. The cost of vacation (and sick pay for certain employee classifications) is accrued when earned in the government-wide and proprietary fund financial statements and reported as accrued expenses. No liability is recorded in the fund statements of governmental funds unless they have matured, as payment of this liability will not be made with expendable available financial resources unless an employee has terminated employment as of the end of the fiscal year. For governmental activities, compensated absences are generally liquidated by the general fund.

### ***Pensions***

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Firemen's Relief and Pension Fund, the Local Police and Fire Retirement System and the Arkansas Public Employee's Retirement System (together, the Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### ***Postemployment Benefits Other than Pensions (OPEB)***

For purposes of measuring the liability, deferred outflows of resources and deferred inflows of resources, and expense associated with the City's OPEB Plan, information has been determined on the same basis as they are reported by the OPEB plan. For this purpose, the City recognizes benefit payments when due and payable with the benefit terms.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

### **December 31, 2018**

#### ***Fund Balance - Governmental Funds***

The fund balances for the City's governmental funds are displayed in three components:

*Nonspendable* - Nonspendable fund balances are not in a spendable form or are required to be maintained intact.

*Restricted* - Restricted fund balances may be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may be changed or lifted only with the consent of resource providers.

*Unassigned* - Unassigned fund balance is the residual classification for the general fund and includes all amounts not contained in the other classifications.

The City considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available.

#### ***Net Position***

Net position of the City is classified in three components. Net investment in capital assets, consists of capital assets net of accumulated depreciation and reduced by the outstanding balances of borrowings used to finance the purchase or construction of those assets. Restricted net position is noncapital assets that must be used for a particular purpose as specified by creditors, grantors, contributors or laws and regulations of other governments or are imposed by law through constitutional provisions or enabling legislation, reduced by the outstanding balances of any related borrowings. Unrestricted net position is the remaining assets less remaining liabilities that do not meet the definition of net investment in capital assets or restricted.

When both restricted and unrestricted resources are available for use, generally it is the City's policy to use restricted resources first.

#### ***Nonrecurring Fair Value Measurements***

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The City had nonrecurring fair value measurements during 2018 for infrastructure capital assets contributed to the City from developers. The contributed assets were recorded at acquisition values totaling \$7,643,831 based upon the costs to construct by the developers (Level 3 inputs).

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

### ***Budgetary Information***

Annual budget are adopted on a basis consistent with generally accepted accounting principles for the general and street fund. All annual appropriations lapse at year end and are re-established in the succeeding year.

### ***New Governmental Accounting Standards Board (GASB) Pronouncements***

The GASB has issued the following statements which the City has not yet adopted and which require adoption subsequent to December 31, 2018:

GASB Statement No. 83 – *Certain Asset Retirement Obligations* (GASB 83): GASB 83 addresses issues in accounting and financial reporting for certain asset retirement obligations (AROs), including establishing criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. This statement is effective for periods beginning after June 15, 2018, with earlier application encouraged. The City has not yet determined the potential impact, if any, that this statement could have on its financial statements.

GASB Statement No. 84 – *Fiduciary Activities* (GASB 84): GASB 84 provides for greater consistency and comparability by establishing specific criteria for identifying activities that should be reported as fiduciary activities and clarifying whether and how business-type activities should report their fiduciary activities. This statement is effective for periods beginning after December 15, 2018, with earlier application encouraged. The City has not yet determined the potential impact, if any, that this statement could have on its financial statements.

GASB Statement No. 87 – *Leases* (GASB 87): The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. This statement is effective for periods beginning after December 15, 2019. The City has not yet determined the potential impact, if any, that this statement could have on its financial statements.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

GASB No. 88 – *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements* (GASB 88): The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. This statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses.

For notes to financial statements related to debt, this statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. This statement is effective for periods beginning after June 15, 2018, with earlier application encouraged. The City has not yet determined the potential impact, if any, that this statement could have on its financial statements.

GASB Statement No. 89 – *Accounting for Interest Cost Incurred before the End of a Construction Period*: The primary objectives of this statements are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This statement establishes accounting requirements for interest cost incurred before the end of a construction period. It also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a bases consistent with governmental fund accounting principles. The requirements of this statement are effective for reporting periods beginning after December 15, 2018, with earlier application encouraged. The City has not yet determined the potential impact, if any, that this statement could have on its financial statements.

GASB Statement No. 90 – *Majority Equity Interest – an amendment of GASB Statement No. 14 and No. 61*: The primary objectives of this statement are to improve the consistency and comparability of reporting a government's major equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The requirements for this statement are effective for reporting periods beginning after December 15, 2018, with earlier application encouraged. The City has not yet determined the potential impact, if any, that this statement could have on its financial statements.

The effect of these statements on the City has not been determined, but could have a significant impact on the City's overall net position.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

### **Note 2: Deposits and Investments**

#### ***Deposits***

Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. The City's deposit policy for custodial credit risk requires compliance with the provisions of state law.

State law requires that deposits in financial institutions be collateralized with federal depository insurance and other acceptable collateral in specific amounts. No legal opinion has been obtained regarding the enforceability of any of the collateral arrangements.

At December 31, 2018, the City had bank balances of \$107,082,407 that were all insured (FDIC) or collateralized with securities held by the City or the City's agent in the City's name. The carrying value of these deposits as of December 31, 2018, was \$103,392,373.

#### ***Investments***

Arkansas statutes authorize the City to invest in direct obligations of the U. S. government; obligations on which the principal and interest are fully guaranteed, or are fully secured, insured, or covered by commitments or agreements to purchase by the U. S. government; obligations of agencies and instrumentalities created by act of the United States Congress and authorized thereby to issue securities or evidence of indebtedness, regardless of guarantee of repayment by the U.S. government; obligations of political subdivisions of the United States; certain obligations issued by the State Board of Education; short-term warrants of political subdivisions of the State of Arkansas and municipalities; the sale of federal funds with a maturity of not more than one business day; demand, savings or time deposits fully insured by a federal deposit insurance agency; repurchase agreements that are fully insured by obligations of the U. S. government, any U. S. state or any political subdivision thereof; securities of, or other interest in, any open-end type investment company or investment trust registered under the Investment Company Act of 1940, and which is considered a money market fund, provided that the portfolio is limited principally to U. S. government obligations and the investment company or trust takes delivery of collateral either directly or through an authorized custodian; and bank certificates of deposit. Arkansas statutes also authorize the City to invest no more than 20 percent of its capital base in corporate debt obligations; revenue bond issues of any U. S. state, municipality, or political subdivision; industrial development bonds for corporate obligors issued through any U. S. state or political subdivision; securities or interest in an open-end or closed-end management type investment company or trust registered under the Investment Company Act of 1940 with certain limitations; securities or interests issued, assumed, or guaranteed by certain international banks; and uninsured demand, savings, or time deposits or accounts of any depository institution chartered by the United States, any U. S. state, or the District of Columbia.

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2018**

Investments at December 31, 2018, consisted of the following:

Type	Fair Value	Maturities in Years			
		Less than 1	1-5	6-10	More than 10
Money market mutual funds	\$ 33,584,295	\$ 33,584,295	\$ -	\$ -	\$ -

Interest Rate Risk – The City’s investment policy does not specifically address interest rate risk.

Credit Risk - Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. The City’s investment policy does not specifically address credit risk.

The pension fund investment policy limits its investments in fixed income securities and preferred shares to a rating of “investment grade” by Moody’s Investors Service and Standard & Poor’s.

Investment Type	Rating Agency	Rating
Money Market Mutual Funds	S&P/Moody’s	AAA/Aaa
Custodial Credit Risk - Custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. While the City’s investment policy does not directly address custodial credit risk, all investments held by the City or by an agent of the City in the City’s name are insured or collateralized or limited to Treasury Fund Money Markets.		

Concentration of Credit Risk - The City places no limit on the amount that may be invested in any one issuer.

**Summary of Carrying Values**

The carrying values of deposits and investments shown above are included in the financial statements as follows:

Carrying value	
Deposits	\$ 103,392,373
Cash on hand	8,983
Investments	<u>33,584,295</u>
	<u>\$ 136,985,651</u>

Included in the following statement of net position captions

Cash and cash equivalents	\$ 91,149,669
Restricted cash and cash equivalents – current	18,442,703
Restricted cash and cash equivalents – noncurrent	<u>27,393,279</u>
	<u>\$ 136,985,651</u>

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2018**

**Note 3: Capital Assets**

A summary of changes in capital assets for the year ended December 31, 2018, is presented below:

<b>Governmental Activities</b>	<b>Balance, December 31, 2017</b>	<b>Additions and Transfers, Net</b>	<b>Retirements and Transfers, Net</b>	<b>Balance, December 31, 2018</b>
Capital assets, non-depreciable				
Land	<u>\$ 8,903,448</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 8,903,448</u>
Total capital assets, non-depreciable	<u>8,903,448</u>	<u>-</u>	<u>-</u>	<u>8,903,448</u>
Capital assets, depreciable				
Other improvements	81,790,636	9,024,285	-	90,814,921
Streets	170,111,313	8,986,674	-	179,097,987
Buildings	48,192,588	3,408,748	-	51,601,336
Furniture, fixtures & equipment	<u>32,167,978</u>	<u>3,086,196</u>	<u>322,436</u>	<u>34,931,738</u>
Total capital assets, depreciable	<u>332,262,515</u>	<u>24,505,903</u>	<u>322,436</u>	<u>356,445,982</u>
Less accumulated depreciation				
Other improvements	23,960,687	2,926,173	-	26,886,860
Streets	41,986,482	4,165,268	-	46,151,750
Buildings	8,955,628	1,248,447	-	10,204,075
Furniture, fixtures & equipment	<u>20,104,402</u>	<u>2,578,149</u>	<u>322,436</u>	<u>22,360,115</u>
Total accumulated depreciation	<u>95,007,199</u>	<u>10,918,037</u>	<u>322,436</u>	<u>105,602,800</u>
Total governmental activities, net	<u>\$ 246,158,764</u>	<u>\$ 13,587,866</u>	<u>\$ -</u>	<u>\$ 259,746,630</u>

# City of Bentonville, Arkansas

## Notes to Financial Statements

**December 31, 2018**

<b>Business-type Activities</b>	<b>Balance, December 31, 2017</b>	<b>Additions and Transfers, Net</b>	<b>Retirements and Transfers, Net</b>	<b>Balance, December 31, 2018</b>
Capital assets, non-depreciable				
Land	\$ 8,185,123	\$ 39,020	\$ -	\$ 8,224,143
Total capital assets, non-depreciable	<u>8,185,123</u>	<u>39,020</u>	<u>-</u>	<u>8,224,143</u>
Capital assets, depreciable				
Other improvements	2,164,509	80,807	-	2,245,316
Water distribution facilities	68,351,196	2,047,202	-	70,398,398
Sewer and solid waste collection and treatment facilities	78,984,966	2,509,038	-	81,494,004
Electric distribution facilities	82,421,372	5,765,745	-	88,187,117
Buildings	22,224,589	17,061	-	22,241,650
Furniture and equipment	19,682,898	823,562	57,923	20,448,537
Vehicles	<u>3,112,733</u>	<u>173,321</u>	<u>50,621</u>	<u>3,235,433</u>
Total capital assets, depreciable	<u>276,942,263</u>	<u>11,416,736</u>	<u>108,544</u>	<u>288,250,455</u>
Less accumulated depreciation				
Other improvements	270,399	67,066	-	337,465
Water distribution facilities	22,391,517	1,395,108	-	23,786,625
Sewer and solid waste collection and treatment facilities	26,833,951	1,675,958	-	28,509,909
Electric distribution facilities	21,992,327	1,997,575	-	23,989,902
Buildings	1,042,801	557,665	-	1,600,466
Furniture and equipment	8,932,227	1,192,158	40,546	10,083,839
Vehicles	<u>2,492,432</u>	<u>258,015</u>	<u>50,621</u>	<u>2,699,826</u>
Total accumulated depreciation	<u>83,955,654</u>	<u>7,143,545</u>	<u>91,167</u>	<u>91,008,032</u>
Total business-type activities, net	<u>\$ 201,171,732</u>	<u>\$ 4,312,211</u>	<u>\$ 17,377</u>	<u>\$ 205,466,566</u>

# City of Bentonville, Arkansas

## Notes to Financial Statements

**December 31, 2018**

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities	
General government	\$ 1,135,221
Public safety	1,667,440
Recreation	1,745,958
Street department	6,173,747
Library	<u>195,671</u>
Total depreciation expense	<u>10,918,037</u>
Business-type	
Electric	2,821,082
Water	1,742,752
Waste water	750,935
Sanitation	1,185,503
Support	<u>643,273</u>
Total depreciation expense	<u>7,143,545</u>
Total depreciation expense, primary government	<u>\$ 18,061,582</u>

### **Construction Projects**

At December 31, 2018, the City had the following commitments with respect to unfinished capital projects.

#### **Governmental Fund Construction Projects**

	Project Authorization	Expended Through		Remaining Commitment
		December 31, 2018		
Citizens Park Tennis Courts	\$ 1,279,844	\$ 847,175	\$ 432,669	
NW 3rd Phase 3	2,426,366	1,869,348	557,018	
Police Communications Center	8,207,266	1,260,236	6,947,030	
West Side Taxiway	2,250,611	2,110,128	140,483	
Circular Apron Phase 2	379,005	131,155	247,850	
Razorback Greenway North Bentonville Trail	<u>369,719</u>	<u>-</u>	<u>369,719</u>	
Total	<u>\$ 14,912,811</u>	<u>\$ 6,218,042</u>	<u>\$ 8,694,769</u>	

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2018**

**Note 4: Long-term Liabilities**

Changes in long-term liabilities for the year ended December 31, 2018, were as follows:

<b>Governmental Activities</b>	<b>Balance December 31, 2017</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance December 31, 2018</b>	<b>Amounts Due in One Year</b>
Bonds payable					
Revenue bonds	\$ 59,350,000	\$ -	\$ 9,110,000	\$ 50,240,000	\$ 6,335,000
Add unamortized premium	1,723,961	-	174,332	1,549,629	-
Less unamortized bond issue discount	643,360	-	64,381	578,979	-
Bonds payable, net	60,430,601	-	9,219,951	51,210,650	6,335,000
Compensated absences	1,539,345	151,065	159,552	1,530,858	185,204
Net pension liability	28,850,692	2,483,687	-	31,334,379	-
Other postemployment benefits - GASB 45	1,435,000	-	1,435,000	-	-
Other postemployment benefits - GASB 75	-	4,378,838	-	4,378,838	96,230
Total governmental activities long-term liabilities	<u>\$ 92,255,638</u>	<u>\$ 2,634,752</u>	<u>\$ 10,814,503</u>	<u>\$ 88,454,725</u>	<u>\$ 6,616,434</u>
<b>Business-type Activities</b>	<b>Balance December 31, 2017</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance December 31, 2018</b>	<b>Amounts Due in One Year</b>
Bonds payable					
Revenue bonds	\$ 11,186,055	\$ -	\$ 2,346,801	\$ 8,839,254	\$ 2,431,236
Less unamortized bond issue discount	18,032	-	6,467	11,565	-
Bonds payable, net	11,168,023	-	2,340,334	8,827,689	2,431,236
Compensated absences	694,944	69,520	90,307	674,157	662,820
Net pension liability	9,398,218	-	1,121,479	8,276,739	-
Other postemployment benefits - GASB 45	236,204	-	236,204	-	-
Other postemployment benefits - GASB 75	-	891,155	-	891,155	19,584
Customer deposits	778,298	236,239	-	1,014,537	-
Total business-type activities long-term liabilities	<u>\$ 22,275,687</u>	<u>\$ 1,196,914</u>	<u>\$ 3,788,324</u>	<u>\$ 19,684,277</u>	<u>\$ 3,113,640</u>

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2018**

Bonds outstanding at December 31, 2018, were as follows:

	<b>Interest Rates</b>	<b>Date Callable</b>	<b>Final Maturity Date</b>	<b>Principal at December 31, 2018</b>
<b>General long-term obligations</b>				
Sales and Use Tax bonds, Series 2007	4.0–5.0%	2017	2027	\$ 6,280,000
Sales and Use Tax bonds, Series 2009	4.0–5.0%	2017	2027	12,615,000
Sales and Use Tax bonds, Series 2010	2.0–4.0%	2017	2027	10,680,000
Sales and Use Tax bonds, Series 2017	2.0–5.0%	2022	2027	<u>20,665,000</u>
				<u><u>\$ 50,240,000</u></u>
<b>Enterprise funds</b>				
Revenue bonds, Series 2006A	2.50%	2016	2028	\$ 4,279,359
Revenue bonds, Series 2006B	5.75–5.95%	2013	2025	1,225,000
Revenue bonds, Series 2005	4.00%	2010	2019	1,435,000
Revenue bonds, Series 2000	2.75%	N/A	2023	1,559,483
Revenue bonds, Series 1998	2.75%	2009	2021	<u>340,412</u>
				<u><u>\$ 8,839,254</u></u>

**Sales and Use Tax Bonds, Series 2017** – On April 25, 2017, the City issued \$24,655,000 Sales and Use Tax bonds for the purpose of financing the costs of various capital improvements, providing for a debt service reserve and paying costs incidental thereto and to the issuance of the bonds. The bonds bear interest rates ranging from 2.0% - 5.0%. During 2018, the City retired \$2,830,000 in principal of the outstanding bonds.

**Sales and Use Tax Bonds, Series 2010** – On November 1, 2010, the City issued \$21,505,000 Sales and Use Tax bonds for the purpose of financing the costs of various capital improvements, providing for a debt service reserve and paying costs incidental thereto and to the issuance of the bonds. The bonds bear interest rates ranging from 2.0% - 4.0%. During 2018, the City retired \$1,435,000 in principal of the outstanding bonds.

**Sales and Use Tax Bonds, Series 2009** – On October 27, 2009, the City issued \$30,000,000 Sales and Use Tax bonds for the purpose of financing the costs of various capital improvements, providing for a debt service reserve and paying costs incidental thereto and to the issuance of the bonds. The bonds bear interest rates ranging from 4.0% - 5.0%. During 2018, the City retired \$2,085,000 in principal of the outstanding bonds.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

***Sales and Use Tax Bonds, Series 2007*** – On October 9, 2007, the City issued \$36,335,000 Sales and Use Tax bonds for the purpose of financing the costs of various capital improvements, providing for a debt service reserve and paying costs incidental thereto and to the issuance of the bonds. The bonds bear interest rates ranging from 4.0% - 5.0%. During 2018, the City retired \$2,760,000 in principal of the outstanding bonds.

***Combined Electric, Water and Sewer Revenue Bonds, Series 2006A*** – On January 10, 2006, the City issued \$9,708,500 Combined Electric, Water and Sewer bonds for the purpose of financing a portion of the costs of the construction of improvements to the water facilities of the City's combined Electric, Water, and Sewer system (the System). The bonds are not a general obligation of the City, but are secured by a pledge of and are payable from revenues of the System. The City entered into an agreement with the Arkansas Development Finance Authority ("ADFA") whereby ADFA agreed to purchase up to the par amount of the bonds. The bonds were issued in increments that corresponded to the construction activity. The bonds are subordinate to the Series 2005, Series 1999, Series 1998 and Series 1992. The bonds bear interest at 2.50% and the City is required to pay the bond servicer (ADFA) a servicing fee of 1% per annum on the outstanding principal of the bonds. During 2018, the City retired \$363,987 in principal of the outstanding bonds.

***Combined Electric, Water and Sewer Revenue Bonds, Series 2006B*** – On April 1, 2006, the City issued \$2,600,000 in Combined Electric, Water and Sewer Revenue bonds for the purpose of constructing extensions, betterments and improvements to the water facilities of the System, fund a debt service reserve, and pay costs of issuing the Bonds. The bonds are not a general obligation of the City, but are secured by a pledge of and are payable from revenues of the System. The bonds are subordinate to the Series 2006A, Series 2005, Series 1999, Series 1998 and Series 1992. The bonds bear an interest rate ranging from 5.75% to 5.95%. During 2018, the City retired \$140,000 in principal of the outstanding bonds.

***Combined Electric, Water and Sewer Revenue Bonds, Series 2005*** – On April 1, 2005, the City issued \$8,990,000 in Combined Electric, Water and Sewer Revenue bonds for the purpose of constructing extensions, betterments and improvements to the electric and sewer facilities of the System, fund a debt service reserve, and pay costs of issuing the Bonds. The bonds are not a general obligation of the City, but are secured by a pledge of and are payable from revenues of the System. The bonds are subordinate to the Series 1999 bonds. The bonds bear an interest rate ranging from 2.4% to 4%. During 2018, the City retired \$1,380,000 in principal of the outstanding bonds.

***Combined Electric, Water and Sewer Revenue Bonds, Series 2000*** – On June 13, 2000, the City issued \$5,500,000 in Combined Electric, Water and Sewer Revenue bonds for the purpose of planning, design, construction and/or rehabilitation of the wastewater treatment facilities. The bonds are not a general obligation of the City, but are secured by a pledge of and are payable from revenues of the System. The City entered into an agreement with ADFA whereby ADFA agreed to purchase up to the par amount of the bonds. The bonds were issued in increments that corresponded to the construction activity. The bonds are subordinate to the Series 1999, Series 1998 and Series 1992 bonds. The bonds bear interest at 2.75% and the City is required to pay the bond servicer (ADFA) a servicing fee of 1% per annum on the outstanding principal of the bonds. During 2018, the City retired \$325,682 in principal of the outstanding bonds.

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2018**

**Combined Electric, Water and Sewer Revenue Bonds, Series 1998** – On October 27, 1998, the City issued \$2,150,000 in Combined Electric, Water and Sewer Revenue bonds for the purpose of planning, design and construction of wastewater treatment facilities. The bonds are not a general obligation of the City, but are secured by a pledge of and are payable from revenues of the System. The City entered into an agreement with ADFA whereby ADFA agreed to purchase up to the par amount of the bonds. The bonds were issued in increments that corresponded to the construction activity. The bonds are subordinate to the Series 1999 and Series 1992 bonds. The bonds bear interest at 2.75% and the City is required to pay the bond servicer (ADFA) a servicing fee of 1% per annum on the outstanding principal of the bonds. During 2018, the City retired \$137,132 in principal of the outstanding bonds.

***Annual Debt Service Requirements***

The following schedule shows the annual debt service requirements to pay principal and interest on revenue bonds outstanding at December 31, 2018.

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Fees</b>
2019	\$ 8,766,236	\$ 3,125,839	\$ 61,090
2020	7,641,555	2,770,898	52,501
2021	7,882,789	2,437,367	43,607
2022	7,482,371	2,092,410	36,488
2023	6,307,960	1,750,744	27,615
2024-2027	<u>20,998,343</u>	<u>3,831,467</u>	<u>66,048</u>
	<u><u>\$ 59,079,254</u></u>	<u><u>\$ 16,008,725</u></u>	<u><u>\$ 287,349</u></u>

For governmental activities, net pension obligations and other postemployment obligations have historically been the responsibility of the General Fund.

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2018**

The following is a summary of pledged revenues of the City for the year ended December 31, 2018:

Debt	Revenue Pledged	Total Pledged Revenue	Portion of Pledged Revenue Stream	Percentage Portion of Pledged Revenue Stream	Remaining Principal, Interest and Fees	Period Revenue Will Not Be Available for Other Purposes
<b>Governmental Activities:</b>						
Sales and Use Tax Bonds, Series 2017	Sales and Use Tax	\$ 35,758,719	\$ 1,287,314	3.6%	\$ 24,251,644	Until 2027
Sales and Use Tax Bonds, Series 2010	Sales and Use Tax	35,758,719	2,038,247	5.7%	13,893,855	Until 2027
Sales and Use Tax Bonds, Series 2009	Sales and Use Tax	35,758,719	3,003,732	8.4%	16,560,491	Until 2027
Sales and Use Tax Bonds, Series 2007	Sales and Use Tax	35,758,719	3,718,907	10.4%	10,507,156	Until 2025
<b>Business-Type Activities:</b>						
Combined Electric, Water and Sewer Revenue Bonds, Series 2006A	Revenues of the Enterprise Fund	101,022,911	601,775	0.6%	5,057,814	Until 2028
Combined Electric, Water and Sewer Revenue Bonds, Series 2006B	Revenues of the Enterprise Fund	101,022,911	200,592	0.2%	1,296,883	Until 2025
Combined Electric, Water and Sewer Revenue Bonds, Series 2005	Revenues of the Enterprise Fund	101,022,911	1,504,437	1.5%	1,492,400	Until 2019
Combined Electric, Water and Sewer Revenue Bonds, Series 2000	Revenues of the Enterprise Fund	101,022,911	401,183	0.4%	1,718,121	Until 2023
Combined Electric, Water and Sewer Revenue Bonds, Series 1998	Revenues of the Enterprise Fund	101,022,911	200,592	0.2%	361,124	Until 2021

**Note 5: Interfund Receivables and Payables**

Interfund receivables and payables as of December 31, 2018, are as follows:

	<b>Interfund Receivables</b>	<b>Interfund Payables</b>
General fund	\$ 1,129,761	\$ 17,396
Street fund	9,350	-
Non-major governmental funds	-	1,129,753
Enterprise fund	<u>8,038</u>	<u>-</u>
	<u><u>\$ 1,147,149</u></u>	<u><u>\$ 1,147,149</u></u>

The outstanding balances between funds result mainly from the time lag between the dates (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made.

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2018**

**Note 6: Interfund Transfers**

Amount of interfund transfers between funds are summarized as follows:

	<b>Transfers In</b>	<b>Transfers Out</b>
General fund	\$ 1,186,184	\$ -
Non-major governmental funds	-	1,307,534
Enterprise fund	<u>121,350</u>	<u>-</u>
<b>Total</b>	<b><u>\$ 1,307,534</u></b>	<b><u>\$ 1,307,534</u></b>

Transfers are used to move revenues from the fund where collected to the appropriate fund.

**Note 7: Pension Plans**

The City of Bentonville, Arkansas participates in three defined benefit pension plans; which are comprised of one agent multiple employer defined benefit pension plan and two cost-sharing multiple-employer defined benefit pension plans, each of which are described and illustrated in detail below. Aggregate amounts for the three pension plans are as follows:

	<b>FRPF</b>	<b>LOPFI</b>	<b>APERS</b>	<b>Total</b>
Net pension asset	\$ 1,882,954	\$ -	\$ -	\$ 1,882,954
Net pension liability	-	19,271,356	20,339,762	39,611,118
Deferred outflows of resources	-	6,416,486	3,973,577	10,390,063
Deferred outflows of resources - contributions	-	2,135,877	1,346,648	3,482,525
Deferred inflows of resources	5,339	551,304	1,990,119	2,546,762
Pension expense	192,697	4,293,076	3,911,862	8,397,635

Pension items listed above for the Arkansas Public Employees Retirement System (APERS) Plan have been allocated between governmental activities and business-type activities (as well as proprietary funds) on the basis of total contributions made during the year. Deferred outflows/inflows have been booked for each fund based on the change in proportion allocated from the prior year, which increased by 1% for governmental activities and decreased by 1% for business activities.

The City also participates in the Bentonville Volunteer Fire Plan, an agent multiple-employer defined benefit plan. Pension items and disclosures have not been included herein because of the insignificance of their dollar amounts.

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2018

### ***Firemen's Relief and Pension Fund ("FRPF") (the Old Plan)***

***Plan Description.*** The Firemen's Relief and Pension Fund ("FRPF") is an agent multiple-employer defined benefit pension plan for employees of the Fire Department who were hired prior to January 1, 1983. The Old Plans were established in accordance with Arkansas statutes and were closed, by state law, to new employees effective January 1, 1983. On June 25, 2013, the City entered into an agreement with the Arkansas local police and fire (LOPFI) retirement system whereby LOPFI assumed responsibility for administration and a portion of the obligation of the Old Plans pursuant to Act 364 of 1981, as amended, and Act 655 of 1983 of the General Assembly of the State of Arkansas. Per the Agreement between the City and LOPFI, the City will contribute an actuarially determined rate sufficient to support the current plan benefit levels and fund the Old Plan's net pension obligation over a 30 year open amortization period. The Old Plan's benefit structure remains unchanged under the administration of LOPFI. The assets of the Old Plan are included in the pooled assets of the LOPFI System and a financial report that includes disclosures about the elements of the basic financial statements is available on LOPFI's website at [www.lopfi-prb.com](http://www.lopfi-prb.com).

***Benefits.*** The FRPF provides retirement benefits for firemen who have completed 20 years of service regardless of age. The benefit is equal to 50% of the member's final salary, but not less than \$11,040. If service exceeds 20 years, the annual benefit is increased by \$240 for each year over 20, not to exceed \$1,200 per year and if service exceeds 25 years, the member will receive an additional 1.25% for each year over 25 years, however, the total benefit cannot exceed 100% of the member's final salary. Disability benefits are available to policemen who become permanently disabled, unless the disability is the direct result of gainful employment performed outside of the police department. This benefit is the same as noted above, but for non-duty disability cannot be less than \$11,040 per year and for duty-related disability cannot be less than 65% of the member's final salary. The PRPF also provides benefits for surviving spouses and dependent children in which widow's receive the same amount the member is receiving or would be eligible to receive and children receive \$1,500 per year until age 18 (23, if still in school). No participants' benefits vest until normal retirement age. At normal retirement, participants may elect to continue working and enter the Deferred Retirement Option Plan for up to 5 years. All firemen hired after January 1, 1983, participate in the Arkansas Local Police and Fire Retirement System created by Act 364 of 1981 and described later in this footnote. Therefore, the Firemen's Fund is effectively closed to new members.

At the December 31, 2017 valuation and measurement date, the following employees were covered by the benefit terms:

Retirees and beneficiaries	10
DROP members	0
Active members	0
Total	10

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

*Contributions.* As the plan is closed to new members and there are no active members included in the plan, there are no contributions made by members to the plan. The contribution rate for the City is actuarially determined on an annual basis. However, due to the well-funded status of the plan, there has been no contribution requirement for the City in recent years. The Plan does, however, normally receive a state insurance turn back on an annual basis. However, no state insurance turn back was received during the year ended December 31, 2017.

*Net Pension Asset.* The City's net pension asset of \$1,882,954 as of December 31, 2018 was measured as of December 31, 2017, and the total pension liability used to calculate the net pension asset was determined by an actuarial calculation as of December 31, 2017.

### **Actuarial Assumptions**

Valuation Date	December 31, 2017
Cost Method	Individual entry-age normal
Asset valuation method	5-Year smoothed market
Amortization method	Close amortization period
Amortization period	13 years beginning January 1 , 2017

Assumptions:

Inflation rate	2.75%
Investment rate of return	7.00%
Projected salary increases	3.75%

Mortality rates for retirees, beneficiaries, and DROP members were based on the gender-distinct RP2000 Combined Mortality Table, projected to 2018 and set forward two years for males. For disabled members, the mortality rates are the rates applicable to non-disabled lives set forward 10 years.

Actuarial assumptions used in the December 31, 2017, valuation were based on the results of actuarial experience studies. The experience study in FRPF was for the period January 1, 2008 through December 31, 2011, first used in the December 31, 2012 valuation. Assumptions are reviewed annually. No additional changes were made for the 2017 valuation.

### **Long-term Expected Return on Plan Assets**

The long-term expected rate of return on pension plan investments is 7.00%. The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the LOPFI Board of Trustees. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income, in order to satisfy the short-term and long-term funding needs of the plan.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

The long-term expected rate of return on pension plan investment was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<b>Long-term Expected Real Rate of Return</b>		
<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
Domestic Fixed Income	27%	0.78%
Domestic Equity	42%	5.58%
Foreign Equity	18%	7.38%
Alternative Investments	10%	6.23%
Cash	3%	0.00%
<b>Total</b>	<b>100%</b>	

### **Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of retired and DROP members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2018**

**Changes in the Net Pension Asset**

	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Asset (a) - (b)</b>
<b>Balances at January 1, 2018</b>	<b>\$ 5,754,080</b>	<b>\$ 7,373,420</b>	<b>\$ (1,619,340)</b>
<b>Changes for the year:</b>			
Interest	429,845	-	429,845
Differences between expected and actual experience	(192,297)	-	(192,297)
Contributions - employer	-	(62,065)	62,065
Contributions - employee	-	-	-
Net investment income	-	993,670	(993,670)
Benefit payments, including refunds of employee contributions	(415,392)	(415,392)	-
Change in Assumptions	417,704	-	417,704
Administrative expense	-	(12,739)	12,739
<b>Net changes</b>	<b>239,860</b>	<b>503,474</b>	<b>(263,614)</b>
<b>Balances at December 31, 2018</b>	<b>\$ 5,993,940</b>	<b>\$ 7,876,894</b>	<b>\$ (1,882,954)</b>

**Sensitivity of the Net Pension Asset to Changes in the Discount Rate**

The following table presents the City's net pension asset for the FRPF using the current rate as compared to what the net pension asset would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage higher than the current rate:

	<b>Sensitivity of the Net Pension Asset to the Single Discount Rate Assumption</b>		
	<b>1% Decrease</b>	<b>Current Single Rate Assumption</b>	
	<b>6.00%</b>	<b>7.00%</b>	<b>1% Increase</b>
City's Net Pension Asset	\$ (1,168,819)	\$ (1,882,954)	\$ (2,476,924)

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued LOPFI financial report.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources**

For the year ended December 31, 2018, the City recognized pension expense of \$192,697 related to this plan.

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2018**

At December 31, 2018, the City reported deferred outflows of resources related to pensions from the following sources:

<b><u>Deferred Outflows of Resources</u></b>	
Net difference between projected and actual earnings on pension plan investments	<u>\$ 5,339</u>

Amounts reported as deferred outflows of resources related to the Plan will be recognized in pension expense as follows:

<b><u>Year Ending December 31</u></b>	
2019	\$ 77,153
2020	66,610
2021	(60,857)
2022	<u>(88,245)</u>
Total	<u>\$ (5,339)</u>

***Local Police and Fire Retirement System (“LOPFI”)***

*Plan Description.* The Arkansas Local Police and Fire Retirement System (“LOPFI”) is a statewide cost-sharing multiple-employer defined benefit pension plan administered by the LOPFI Board of Trustees. LOPFI provides retirement, disability and survivor benefits to police and fire employees of political subdivisions of the State of Arkansas. LOPFI was created by Act 364 of the 1981 General Assembly. Employees hired after January 1, 1983, whose political subdivision had a retirement system in effect at July 1, 1981, are eligible to participate in the plan. On January 1, 2008, only firemen of the City participated in the plan. Effective July 1, 2008, policemen of the City began participating in the plan. LOPFI issues a publicly available report, which may be obtained by writing to LOPFI, P. O. Drawer 34164, Little Rock, Arkansas, 72203, or by calling 501.682.1745.

*Benefits provided.* LOPFI provides for a retirement benefit paid to the member on a monthly basis. The monthly benefit is based on a formula provided by law for the Member’s lifetime. The Member has several options in calculating the benefit, which is normally the result of these factors: age at retirement, retirement multiplier, amount of credit services (years and months), and final average pay (FAP). Each option available to the member provides for a different calculation based on these factors.

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2018

**Contributions.** Contributions to LOPFI are made by both the members and employers. Member contribution rates are established by the LOPFI Board of Trustees. The employer contributions are actuarially determined on an annual basis. The current employee contribution rate is 2.5 percent of covered payroll for policemen and 8.5 percent of covered payroll for firemen. The City contributed 21.88% of covered employee's salaries to the plan for policemen and 23.50% of covered employees' salaries to the plan for firemen for the year ended December 31, 2018. Contributions made to the plan by employees and the City for the year ended December 31, 2018 amounted to \$538,282 and \$2,135,877, respectively.

### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2018, the City reported a liability of \$19,271,356 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the ratio of the City's actual contributions to the Plan during the measurement period to the total employer contributions to the Plan of the group for the measurement period. At December 31, 2017, the City's proportion was 2.712 percent, which was an increase of .06938 percent from the prior year.

For the year ended December 31, 2018, the City recognized pension expense of \$4,293,076 related to this plan. At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 964,802	\$ 1,670
Net difference between projected and actual earnings on pension plan investments	-	450,018
Changes in assumption	4,926,902	-
Changes in proportion	524,782	99,616
Contributions subsequent to the measurement date	<u>2,135,877</u>	<u>-</u>
Total	<u><u>\$ 8,552,363</u></u>	<u><u>\$ 551,304</u></u>

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

The amount reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date of \$1,745,945 will be recognized as a reduction of the net pension liability for the year ended December 31, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Plan will be recognized in pension expense as follows:

<b>Year Ending December 31,</b>	
2019	\$ 2,318,694
2020	2,222,224
2021	1,239,755
2022	84,509
<b>Total</b>	<b>\$ 5,865,182</b>

### **Actuarial Assumptions**

The total pension liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial cost method	Entry age normal
Price inflation	2.75 percent
Wage inflation	3.75 percent
Salary increases	4.25 to 18.75 percent, including inflation
Investment rate of return	7.75 percent, as adopted by the Board

Mortality rates were based on the RP-2000 Combined Mortality Table for Males and Females, as appropriate, with adjustments for mortality improvements based on scale AA.

The actuarial assumptions used in the December 31, 2017 valuation were based on the results of an actuarial experience study for the period January 1, 2008 to December 31, 2011. As a result of the 2011 actuarial experience study, the expectation of life after disability was adjusted in the December 31, 2017 actuarial evaluation to more closely reflect actual experience.

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2018**

**Long-term Expected Return on Plan Assets**

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return. The rates were built on a target allocation for all pension funds; the target for an individual fund will vary within the guidelines of Arkansas law and regulation. The long-term expected rates of return are shown in the table below:

<b>Long-term Expected Real Rate of Return</b>		
<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
Domestic Fixed Income	27%	0.78%
Domestic Equity	42%	5.58%
Foreign Equity	18%	7.38%
Alternative Investments	10%	6.23%
Cash	<u>3%</u>	0.00%
Total	<u><u>100%</u></u>	

**Discount Rate**

In the December 31, 2017 actuarial valuation, a single discount rate of 7.00% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.00%. The projection of cash flows, based on the assumptions made, found that the pension plan's net position was available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2018

### Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7 percent) or 1-percentage-point higher (9 percent) than the current rate:

Sensitivity of the Net Pension Liability to the Single Discount Rate Assumption		
1% Decrease 6.00%	Current Single Rate Assumption 7.00%	1% Increase 8.00%
City's proportionate share of the net pension liability \$ 3,233,608	\$ 19,271,356	\$ 10,340,043

### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued LOPFI financial report.

### Arkansas Public Employees Retirement System ("APERS")

*Plan Description.* For certain other employees, the City contributes to the Arkansas Public Employees Retirement System ("APERS"), a cost-sharing multiple-employer defined benefit plan administered by the APERS Board of Trustees. APERS provides retirement, death and disability benefits and annual cost-of-living adjustments to plan members. APERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to APERS, One Union National Plaza, Little Rock, AR 72201 or by calling 501.682.7800.

Act 2084 of the 2005 Arkansas General Assembly provides for a new contributory program for APERS members hired on or after July 1, 2005 and those non-contributory members who elect to become contributory. Members participating in the contributory program will contribute 5% of their annual compensation, pre-tax (taxes are deferred). All active APERS members employed before July 1, 2005, had six months to elect coverage under the contributory program. The deadline to elect to be contributory was December 31, 2005. The contributory program does not provide for a temporary annuity for participants. However, the contributory program does provide for a higher multiplier (2.0%) that is utilized to calculate the member's retirement benefit.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

*Benefits provided.* Benefits under APERS are calculated depending on the member's hire date, with retirees separated into two separate categories; the non-contributory plan applies to all persons hired prior to July 1, 2005, while the new contributory plan applies to all employees hired on or after July 1, 2005. Under both plans, a member may retire with full benefits at either the age of 65 with five years of service, or at any age with 28 years of service. The member may retire with reduced benefits at either the age of 55 with five years of service or at any age with 25 years of service. The reduction is equal to one-half of one percent for each month retirement precedes normal retirement age or one-percent for each month below 28 years of actual service, whichever is less. Under the non-contributory plan, the benefit calculation is equal to a factor of 1.72% of the member's final average salary multiplied by the years and months of credited service. Under the new contributory plan, the benefit calculation is equal to a factor of 2.00% of the members final average salary multiplied by the years of credited service. Under each plan, an additional .5% of the member's final average salary is awarded for each year of credited service exceeding 28 years. The minimum monthly benefit is \$150, excluding any age and beneficiary option reductions.

Under both the non-contributory and contributory plan, the member's final average salary is the highest 36 calendar months of covered compensation. In addition, a cost-of-living adjustment of 3% annually is included in the current benefits.

*Contributions.* Contributions to APERS are made by both the members (under the contributory plan) and employers. Member contribution rates are established by the APERS Board of Trustees. The employer contributions are actuarially determined on an annual basis. The current employee contribution rate is 5 percent of covered payroll for each employee under the new contributory plan. The City contributed 14.75% of covered employee's salaries to the plan for the period January 1, 2018 to June 30, 2018 and 15.32% of covered employee's salaries from July 1, 2018 to December 31, 2018. Contributions made to the plan by employees and the City for the year ended December 31, 2018 amounted to \$605,392 and \$2,468,059, respectively.

### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2018, the City reported a liability of \$20,339,762 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the ratio of the City's actual contributions to the Plan during the measurement period to the total employer contributions to the Plan of the group for the measurement period. At June 30, 2018, the City's proportion was .92204720%, which is an increase of .02534959% from the prior year.

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2018**

For the year ended December 31, 2018, the City recognized pension expense of \$3,911,862. At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 323,472	\$ 213,518
Change of assumptions	2,314,243	1,257,855
Changes in proportion and differences between City contributions and share of		
Changes in proportion	1,335,862	4,056
Net difference between projected and actual earnings on pension plan investments	-	514,690
Contributions subsequent to the measurement date	<u>1,346,648</u>	<u>-</u>
<b>Total</b>	<b><u>\$ 5,320,225</u></b>	<b><u>\$ 1,990,119</u></b>

The amount reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date of \$1,346,648 will be recognized as a reduction of the net pension liability for the year ended December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Plan will be recognized in pension expense as follows:

<b>Year Ending December 31,</b>	
2019	\$ 2,073,544
2020	1,095,703
2021	(810,593)
2022	<u>(375,196)</u>
<b>Total</b>	<b><u>\$ 1,983,458</u></b>

**Actuarial Assumptions**

The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 percent
Salary increases	3.25 percent to 9.85 percent, including inflation
Investment rate of return	7.15 percent, net of pension plan investment expense, including inflation

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table for Males and Females, as appropriate, with adjustments for mortality improvements based on scale BB.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2007 through June 30, 2012. As a result of the 2012 actuarial experience study, the expectation of life after disability was adjusted in the June 30, 2018 actuarial evaluation to more closely reflect actual experience.

### **Long-term Expected Return on Plan Assets**

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the current asset allocation percentage and by adding expected price inflation. The long-term expected rates of return are shown in the table below:

<b>Long-term Expected Real Rate of Return</b>		
<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
Broad Domestic Equity	37.00%	5.97%
International Equity	24.00%	6.07%
Real Estate Related Assets	16.00%	4.59%
Absolute Return	5.00%	3.15%
Domestic Fund	<u>18.00%</u>	0.83%
Total	<u><u>100.00%</u></u>	

### **Discount Rate**

In the June 30, 2018 actuarial valuation, a single discount rate of 7.15% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.15%. The projection of cash flows, based on the assumptions made, found that the pension plan's net position was available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2018

### Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.15 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.15 percent) or 1-percentage-point higher (8.15 percent) than the current rate:

	Sensitivity of the Net Pension Liability to the Single Discount Rate Assumption		
	1% Decrease	Current Single Rate Assumption	1% Increase
	6.15%	7.15%	8.15%
City's proportionate share of the net pension liability	\$ 33,254,487	\$ 20,339,762	\$ 9,686,140

### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued APERS financial report.

### Note 8: Other Postemployment Benefits (OPEB)

*Plan Description:* The City sponsors and administers an informal single-employer defined benefit healthcare plan. Retirees who are vested in their retirement plan and are eligible to receive a retirement benefit (and actually apply for and receive the retirement benefit) are entitled to purchase continued health benefits coverage for the retiree and the retiree's dependents until Medicare eligibility. The City Council has the authority to establish and amend the requirements of this plan. The City does not issue stand-alone financial statements of the healthcare plan but all required information is presented in this report. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB statement No. 75.

*Funding Policy:* The contribution requirements of plan members are established by City ordinance and may be amended as needed. Retiree coverage is the same as the coverage provided to active City employees. Retirees pay premiums ranging from \$340.86 per month to \$1,162.02 per month depending on the coverage elected. The City's policy maintains that retirees must pay 100% of the cost of premiums. The cost of retiree healthcare benefits is financed on a pay-as-you-go basis and is recorded as an expense in the applicable fund as liabilities are incurred. There were 24 retirees covered under this plan at December 31, 2018. Dependent coverage was provided for five of the retirees. Total benefits paid by the City for retirees during the fiscal year were \$122,045. Retirees contributed \$178,131 of the total current year cost.

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2018

*Employees covered by benefit terms* – at December 31, 2018, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefit payments
Inactive plan members entitled to but not receiving benefit payments
Active members
Total

*Total OPEB Liability* – The City's total OPEB liability of \$5,269,993 was measured as of December 31, 2018, and was determined by an actuarial valuation as of that date.

*Actuarial Methods and Assumptions:* The Total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	4.11 Percent based on the 20 year municipal bond yield from the Bond buyer's index. Prior discount rate was 3.44%
Salary increases	3.25 percent
Inflation Rate	2.50 percent
Healthcare Cost Trend Rates	8.0% for 2019 decreasing annual, to ultimate rate of 4.5% for 2026
Cost Method	Allocation of Actuarial Present Value of Future Benefits for Services prior and after the Measurement Date was determined using Entry Age Normal Level % of Salary were: Service cost for each individual participant, payable from date of employment to date of retirement, is sufficient to pay for the participant's benefits at retirement; and Annual Service Cost is a constant percentage of the participant's salary that is assumed to increase according to the payroll growth.
Mortality	RPH-2018 Total Dataset Mortality Table fully generational using Scale MP-2018 (RPH-2018 table is created based on RPH Total Dataset Mortality Table with 8 years of MP-2014 mortality improvements backed out, projected to 2018 using MP-2018 improvement.)

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2018**

*Changes in Total OPEB Liability*

Service Cost	\$ 340,441
Interest	185,817
Changes in assumptions	(401,643)
Differences between expected and actual experience	145,729
Benefit payments	<u>(122,045)</u>
Net change in total OPEB liability	148,299
Total OPEB Liability - beginning of year	<u>5,121,694</u>
Total OPEB Liability - end of year	<u><u>\$ 5,269,993</u></u>

*Sensitivity of the Total OPEB Liability to the Discount Rate* – The following represents the total OPEB liability of the City, as well as what the City’s total OPEB liability would be if it was calculated using a discount rate that is 1-percentage-point lower (3.11 percent) or 1-percentage-point higher (5.11 percent) than the current discount rate:

<u>Sensitivity of the Total OPEB Liability to Changes in the Discount Rate</u>			
	<u>1% Decrease</u> 3.11%	<u>Discount Rate</u> 4.11%	<u>1% Increase</u> 5.11%
Other Postemployment Benefits Liability	<u>\$ 5,850,597</u>	<u>\$ 5,269,993</u>	<u>\$ 4,756,396</u>

*Sensitivity of the Total OPEB Liability to the Healthcare Cost Trend Rates* – The following represents the total OPEB liability of the City, as well as what the City’s total OPEB liability would be if it was calculated using a healthcare cost trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

<u>Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost</u>		
	<u>Healthcare Cost</u> <u>Trend Rates</u>	<u>1% Increase</u>
	<u>1% Decrease</u>	<u>1% Increase</u>
Other Postemployment Benefits Liability	<u>\$ 4,630,598</u>	<u>\$ 6,030,714</u>

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2018**

*OPEB Expense and Deferred Inflows of Resources Related to OPEB* – For the year ended December 31, 2018, the City recognized OPEB expense of \$500,666. At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 131,157	\$ -
Changes in assumptions	- <hr/>	<hr/> 361,479
<b>Total</b>	<b>\$ 131,157</b> <hr/>	<b>\$ 361,479</b> <hr/>

The balances as of December 31, 2018 of the deferred outflows/inflows of resources will be recognized in OPEB expense in the future fiscal years as follows:

<b>Fiscal Year Ended December 31,</b>		<b>Annual OPEB Cost</b>
2019	\$	(25,591)
2020	\$	(25,591)
2021	\$	(25,591)
2022	\$	(25,591)
2023	\$	(25,591)
Thereafter	<hr/>	(102,367)
 Total	 <hr/>	 <hr/> \$ (230,322)

*Required Supplementary Information* – Required supplementary information for the schedule of changes in City's total OPEB liability and related ratios is presented immediately following the Notes to the Financial Statements.

**Note 9: Risk Management**

The City has various insurance policies to cover its potential liability risk areas (e.g., automobile, personal property, contents and outside structures and worker's compensation). Coverage is provided both commercially and through the Arkansas Municipal League (AML), which is an association of local governments. AML provides the City with automobile and legal defense coverage. Fixed premiums are set annually by AML based on such factors as claims experience, employee class multipliers and population. For risks covered by AML, the City pays no deductible; however, the City pays a \$2,000 fee to AML for each legal matter it handles. There have been no significant reductions in coverage from 2017 to 2018; nor have settlement amounts exceeded insurance coverage for the current year or the three prior years.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

### **Note 10: Contingencies**

The City, its agencies and its employees are defendants in various legal proceedings, many of which normally occur in governmental operations. Such litigation includes, but is not limited to, claims assessed against the City for property damage and personal injury, other alleged torts and alleged violations of state and federal laws. Based on the current status of all of these legal proceedings, it is the opinion of the City Attorney and management that the ultimate outcome will not have a material adverse impact on the City's financial position.

The Northwest Arkansas Conservation Authority (NACA) completed construction of the Little Osage Gravity Sewer line from the NACA regional wastewater treatment facility to the City of Bentonville (City) in 2010. The City incurs all costs associated with operations and maintenance of the line and associated debt payments.

In January 2019, NACA was notified by a third party engineering firm of significant damage to the Little Osage Gravity Sewer line that serves the City. Significant repairs will need to be made to the existing lines or total replacement will need to be made in order for NACA to continue to serve the City. It is not certain the cost to repair the lines or who the responsible parties will be for the expense. However, the costs could be significant to the City and its ratepayers. NACA will pass any cost incurred by them for which no other source of funding can be obtained on to the City through the billing process.

### **Note 11: Change of Accounting Principles**

The GASB has issued the following statements, which became effective for fiscal year 2018:

#### ***GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (GASB 75):***

GASB No. 75 replaces the requirements of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. GASB No. 75 requires governments to report a liability on the face of the financial statements, in accordance with the following:

- Employers that are responsible only for OPEB liabilities for their own employees and that provide OPEB through a defined benefit OPEB plan administered through a trust that meets specified criteria will report a net OPEB liability (the difference between the total OPEB liability and the assets accumulated in trust to make the benefit payments)
- Employers that participate in a cost-sharing OPEB plan that is administered through a trust that meets specified criteria will report a liability equal to the employer's proportionate share for the collective OPEB liability for all employers participating in the plan
- Employers that do not provide OPEB through a trust that meets specified criteria will report the total OPEB liability for their own employees

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2018**

GASB 75 requires more extensive note disclosures and required supplementary information (RSI) about the OPEB liabilities.

Adoption of GASB No. 75 resulted in the following adjustments to beginning net position at January 1, 2018:

	<b>Governmental Activities</b>	<b>Business Type Activities</b>	<b>Total</b>
Net Position at January 1, 2018 as previously reported	\$ 268,841,989	\$ 218,949,470	\$ 487,791,459
Elimination of OPEB obligation at January 1, 2018 as previously reported	1,435,000	236,204	1,671,204
Recording of total OPEB liability at January 1, 2018	<u>(4,255,616)</u>	<u>(866,078)</u>	<u>(5,121,694)</u>
Adjustment to beginning net position for GASB Statement No. 75 implementation	<u>(2,820,616)</u>	<u>(629,874)</u>	<u>(3,450,490)</u>
Net Position at January 1, 2018, as restated	<u><u>\$ 266,021,373</u></u>	<u><u>\$ 218,319,596</u></u>	<u><u>\$ 484,340,969</u></u>

**GASB Statement No. 85 – *Omnibus 2017* (GASB 85):**

GASB 85 addresses practice issues that have been identified during implementation and application of certain GASB standards and addresses a variety of topics, including issues related to blending component units, goodwill, fair value measurement and postemployment benefits. This statement is effective for periods beginning after June 15, 2017, with earlier application encouraged. The implementation of this standard has no impact on the financial statements of the City.

**GASB Statement No. 86 – Certain Debt Extinguishment Issues (GASB 86):**

GASB 86 improves consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources – resources other than the proceeds of refunding debt – are placed in an irrevocable trust for the sole purpose of extinguishing debt. This statement is effective for periods beginning after June 15, 2017, with earlier application encouraged. The implementation of this standard has no impact on the financial statements of the City.

**Change in Reporting Entity**

In the past, the Bentonville Library Foundation (the Foundation) was reported as a discretely presented component unit of the City. However, over time, the Foundation's mission has evolved to no longer primarily support the Bentonville Public Library. Due to this change in mission, the Foundation is no longer considered to be a component unit of the City. Net position of the Foundation was \$8,825,461 as of December 31, 2017.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2018**

### **Note 12: Subsequent Events**

Subsequent events have been evaluated through June 19, 2019, which is the date the financial statements were issued.

Subsequent to year-end, the City sold City Hall but will continue to operate in the building until the new City Hall is built.

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## **Required Supplementary Information**

**City of Bentonville, Arkansas**  
**Budgetary Comparison Schedule –**  
**General Fund**  
**Year Ended December 31, 2018**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>				
Property tax	\$ 5,457,480	\$ 5,457,480	\$ 6,313,722	\$ 856,242
Sales tax	20,269,565	20,269,565	24,698,026	4,428,461
State turnback	1,208,840	1,208,840	1,360,535	151,695
Franchise fees	5,527,980	5,527,980	5,653,246	125,266
Charges for services	5,202,230	5,202,230	6,045,452	843,222
Fines and forfeitures	512,045	512,045	495,928	(16,117)
Licenses and permits	1,090,040	1,090,040	1,749,612	659,572
Grants	408,438	912,250	2,795,366	1,883,116
Contributions	19,500	22,000	141,614	119,614
Interest	-	-	235,163	235,163
Miscellaneous	<u>3,655,685</u>	<u>3,655,685</u>	<u>786,257</u>	<u>(2,869,428)</u>
Total revenues	<u>43,351,803</u>	<u>43,858,115</u>	<u>50,274,921</u>	<u>6,416,806</u>
<b>Expenditures</b>				
Current				
General government	7,619,565	7,992,206	6,833,349	1,158,857
Public safety	20,189,063	20,454,525	20,392,788	61,737
Recreation	8,405,708	8,392,744	8,507,693	(114,949)
Library	1,691,472	1,700,670	1,449,844	250,826
CDBG	-	-	184	(184)
Capital outlay	<u>6,636,862</u>	<u>25,056,535</u>	<u>8,455,660</u>	<u>16,600,875</u>
Total expenditures	<u>44,542,670</u>	<u>63,596,680</u>	<u>45,639,518</u>	<u>17,957,162</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>(1,190,867)</u>	<u>(19,738,565)</u>	<u>4,635,403</u>	<u>24,373,968</u>
<b>Other Financing Sources</b>				
Sale of capital assets	-	-	20,003	20,003
Transfers in	<u>1,748,500</u>	<u>1,748,500</u>	<u>1,186,184</u>	<u>(562,316)</u>
Total other financing sources	<u>1,748,500</u>	<u>1,748,500</u>	<u>1,206,187</u>	<u>(542,313)</u>
<b>Net Change in Fund Balances</b>	557,633	(17,990,065)	5,841,590	23,831,655
<b>Fund Balances, Beginning of Year</b>	<u>48,648,676</u>	<u>48,648,676</u>	<u>48,648,676</u>	<u>-</u>
<b>Fund Balances, End of Year</b>	<u>\$ 49,206,309</u>	<u>\$ 30,658,611</u>	<u>\$ 54,490,266</u>	<u>\$ 23,831,655</u>

**City of Bentonville, Arkansas**  
**Budgetary Comparison Schedule –**  
**Street Fund**  
**Year Ended December 31, 2018**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>				
Property tax	\$ 1,697,255	\$ 1,697,255	\$ 1,963,681	\$ 266,426
State turnback	2,369,610	2,369,610	2,483,209	113,599
Charges for services	27,000	27,000	53,562	26,562
Licenses and permits	-	-	2,645	2,645
Grants	-	1,112,000	1,419,285	307,285
Contributions	-	-	985,298	985,298
Interest	-	-	22,488	22,488
Miscellaneous	-	-	30,027	30,027
 Total revenues	 4,093,865	 5,205,865	 6,960,195	 1,754,330
<b>Expenditures</b>				
Current:				
Street department	3,450,265	3,562,536	2,665,820	896,716
Capital outlay	643,600	6,869,305	5,763,032	1,106,273
 Total expenditures	 4,093,865	 10,431,841	 8,428,852	 2,002,989
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	 -	 (5,225,976)	 (1,468,657)	 3,757,319
<b>Other Financing Sources</b>				
Sale of capital assets	-	-	19,537	19,537
 Total other financing sources	 -	 -	 19,537	 19,537
<b>Net Change in Fund Balances</b>	 -	 (5,225,976)	 (1,449,120)	 3,776,856
<b>Fund Balances, Beginning of Year</b>	 4,837,341	 4,837,341	 4,837,341	 -
<b>Fund Balances, End of Year</b>	 \$ 4,837,341	 \$ (388,635)	 \$ 3,388,221	 \$ 3,776,856

**City of Bentonville, Arkansas**  
**Retiree Healthcare Plan**  
**Schedule of the City's Changes in Total OPEB Liability and Related Ratios**

<b>Total OPEB Liability</b>	<b>2018</b>
Service cost	\$ 340,441
Interest	185,817
Differences between expected and actual experience	145,729
Changes of assumptions or other inputs	(401,643)
Benefit payments	<u>(122,045)</u>
Net change in total OPEB liability	148,299
Total OPEB liability - beginning	<u>5,121,694</u>
Total OPEB liability - ending	<u><u>\$ 5,269,993</u></u>
Covered-employee payroll	\$ 24,500,575
Total OPEB liability as a percentage of covered-employee payroll	21.5%

Notes to Schedule:

No assets accumulated in a trust that meets the criteria of paragraph 4 of GASB No. 75.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 75, the City will only present available information.

## City of Bentonville, Arkansas

### Agent Multiple-Employer Plan

#### Schedule of Changes in the City's Net Pension Asset and Related Ratios - FRPF

**Fiscal Year Ended December 31,**

**Total Pension Liability**

	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Interest	\$ 429,845	\$ 437,660	\$ 466,923	\$ 398,688
Difference between actual and expected experience	(192,297)	219,904	(60,276)	804,333
Assumption Changes	417,704	-	132,682	-
Benefit payments	(415,392)	(1,101,418)	(355,876)	(344,268)
<b>Net Change in Total Pension Liability</b>	<b>239,860</b>	<b>(443,854)</b>	<b>183,453</b>	<b>858,753</b>
<b>Total Pension Liability - Beginning</b>	<b>5,754,080</b>	<b>6,197,934</b>	<b>6,014,481</b>	<b>5,155,728</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 5,993,940</b>	<b>\$ 5,754,080</b>	<b>\$ 6,197,934</b>	<b>\$ 6,014,481</b>

**Plan Fiduciary Net Position**

Contributions - employer	\$ (62,065)	\$ 21,017	\$ 16,427	\$ 15,135
Contributions - Employee	-	37,908	-	-
Net investment income	993,670	441,257	14,939	581,099
Benefit payments	(415,392)	(1,101,418)	(355,876)	(344,268)
Administrative Expense	(12,739)	(14,488)	(18,669)	(13,808)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>503,474</b>	<b>(615,724)</b>	<b>(343,179)</b>	<b>238,158</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>7,373,420</b>	<b>7,989,144</b>	<b>8,332,323</b>	<b>8,094,165</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 7,876,894</b>	<b>\$ 7,373,420</b>	<b>\$ 7,989,144</b>	<b>\$ 8,332,323</b>

**City's Net Pension Asset (a) - (b)**

<b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b>	131.41%	128.14%	128.90%	138.54%
<b>Covered Payroll</b>	\$ -	\$ -	\$ -	\$ -
<b>City's Net Pension Asset as a Percentage of Covered Payroll</b>	N/A	N/A	N/A	N/A

Note: Information in this schedule has been determined as of the measurement date (December 31 of the year prior to the most recent fiscal year-end) of the City's net pension liability.

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

**City of Bentonville, Arkansas**  
**Agent Multiple-Employer Plan**  
**Schedule of Contributions - FRPF**

<b>FY Ended December 31,</b>	<b>Actuarially Determined Contribution (ADC)</b>	<b>Actual Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Covered Payroll</b>	<b>Actual Contribution as a % of Covered Payroll</b>
<b>2015</b>	\$ -	\$ -	\$ -	\$ -	N/A
<b>2016</b>	-	-	-	-	N/A
<b>2017</b>	-	-	-	-	N/A
<b>2018</b>	-	-	-	-	N/A

**Key Assumptions for ADC:**

Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization	11 Years beginning January 1, 2019
Asset Valuation	5 Year Smoothed Market, 20% Soft Corridor
Inflation	2.75%
Salary Increases	N/A
Investment Rate of Return	7.00%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility benefits. Last updated for the 2012 pursuant to an experience study of the period 2008 - 2011.
Mortality	RP2000 Combined Mortality Table, projected to 2017 and set forward two years for men. For disabled lives, the mortality rates are applicable to non-disabled lives set forward 10 years.

Note: Information in this schedule has been determined as of the City's most recent fiscal year-end.

## City of Bentonville, Arkansas

### Cost-Sharing Plan

#### Schedule of the City's Proportionate Share of the Net Pension Liability - LOPFI

<b>City Fiscal year ended December 31,</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
City's proportion of the net pension liability	2.712000%	2.642620%	2.540256%	2.492571%
City's proportionate share of the net pension liability	\$ 19,271,356	\$ 15,076,984	\$ 13,330,612	\$ 9,023,336
City's covered payroll	\$ 9,330,536	\$ 8,004,748	\$ 7,951,238	\$ 6,953,609
City's proportionate share of the net pension liability as a percentage of its covered payroll	206.54%	188.35%	167.65%	129.76%
Plan fiduciary net position as a percentage of the total pension liability	71.48%	72.87%	72.92%	79.14%

Note: Information in this schedule has been determined as of the measurement date (December 31 of the year prior to the most recent fiscal year-end) of the City's net pension liability.

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

**City of Bentonville, Arkansas**  
**Cost-Sharing Plan**  
**Schedule of City Contributions - LOPFI**

<b>City Fiscal year ended December 31,</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Contractually required contribution	\$ 2,135,877	\$ 1,940,202	\$ 1,684,557	\$ 1,639,457
Contributions in relation to the contractually required contribution	<u>(2,135,877)</u>	<u>(1,940,202)</u>	<u>(1,684,557)</u>	<u>(1,639,457)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll	\$ 9,330,536	\$ 8,798,931	\$ 8,004,748	\$ 7,951,239
Contributions as a percentage of covered payroll	22.89%	22.05%	21.04%	20.62%

Note: Information in this schedule has been determined as of the City's most recent fiscal year-end.

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

## City of Bentonville, Arkansas

### Cost-Sharing Plan

#### Schedule of the City's Proportionate Share of the Net Pension Liability - APERS

<b><u>City Fiscal year ended December 31,</u></b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
City's proportion of the net pension liability	0.92204720%	0.89669761%	0.82968373%	0.80078759%
City's proportionate share of the net pension liability	\$ 20,339,762	\$ 23,171,926	\$ 19,840,626	\$ 14,748,372
City's covered payroll	\$ 17,534,429	\$ 16,818,306	\$ 14,261,744	\$ 14,277,688
City's proportionate share of the net pension liability as a percentage of its covered payroll	116.00%	137.78%	139.12%	103.30%
Plan fiduciary net position as a percentage of the total pension liability	79.59%	75.65%	75.50%	80.39%

Note: Information in this schedule has been determined as of the measurement date (June 30 of the year of the most recent fiscal year-end) of the City's net pension liability.

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

**City of Bentonville, Arkansas**  
**Cost-Sharing Plan**  
**Schedule of City Contributions - APERS**

<b><u>City Fiscal year ended December 31,</u></b>	<b><u>2018</u></b>	<b><u>2017</u></b>	<b><u>2016</u></b>	<b><u>2015</u></b>
Contractually required contribution	\$ 2,636,432	\$ 2,444,877	\$ 2,260,596	\$ 2,224,163
Contributions in relation to the contractually required contribution	<u>(2,636,432)</u>	<u>(2,444,877)</u>	<u>(2,260,596)</u>	<u>(2,224,163)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll	\$ 17,534,429	\$ 16,714,991	\$ 15,590,294	\$ 15,208,940
Contributions as a percentage of covered payroll	15.04%	14.63%	14.50%	14.62%

Note: Information in this schedule has been determined as of the City's most recent fiscal year-end.

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

# **City of Bentonville, Arkansas**

## **Notes to Required Supplementary Information**

### **December 31, 2018**

#### ***Budgets and Budgetary Accounting***

The City Council (the “Council”) adheres to the following procedures in establishing the budgets reflected in the accompanying general purpose financial statements:

1. Prior to December 1, the Mayor and Finance Director submit to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted at City Hall to obtain taxpayer comments.
3. Prior to February 1, the budget is legally enacted through approval by the Council.
4. Budget for the general and street funds are adopted on a basis consistent, in all material respects, with accounting principles generally accepted in the United States of America (“GAAP”).

Budgeted revenues and expenditures represent the formal operating budget adopted by the City Council, as amended by the Council during the year. Budgetary control is maintained at the department level. Budgeted amounts, other than ongoing capital projects not spent by year end, lapse. Expenditures greater than budgeted amounts must be approved by the Council by voting to amend the budget.

#### ***Pensions***

##### ***FRPF***

###### **Methods and Assumptions Used to Determine Contribution Rates:**

Actuarial Cost Method	Individual Entry-Age Normal
Amortization Method	Closed Amortization Period based on projected future payroll
Remaining Amortization Period	13 years beginning January 1, 2017
Asset Valuation Method	5-Year smoothed market, 20% corridor (for funding purposes)
Price Inflation	2.75%
Salary Increases	3.75%, which is the portion of the individual pay increase assumptions attributable to wage inflation
Investment Rate of Return	7.00%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2012 valuation pursuant to an experience study of the period 2008-2011.
Mortality	RP-2000 Combined Mortality table, projected to 2017 and set forward two years for men. For disabled lives, the mortality rates are the rates applicable to non-disabled lives set forward 10 years.

###### **Other Information:**

Notes	There were no benefit changes during the year.
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**City of Bentonville, Arkansas**  
**Notes to Required Supplementary Information (Continued)**  
**December 31, 2018**

***LOPFI***

**Economic Assumptions**

Investment Rate of Return	7.75% per year, compounded annually (net after administrative expenses). This rate of return is not the assumed real rate of return. The real rate of return is defined to be the portion of investment return which is more than the wage inflation rate. With a 3.75% recognition of wage inflation, the 7.75% investment return rate translates to an assumed real rate of return of 4.00%.
Price Inflation	2.75%
Pay Increase Assumptions	Ranges from 4.25% to 18.75% depending on service years, including 3.75% for wage inflation.
Total Active Member Payroll	Assumed to increase 3.75% per year, which is the portion of the individual pay increase assumptions attributable to wage inflation.
Total Number of Active Members	Assumed to continue at the present number.

***APERS***

**Economic Assumptions**

Investment Rate of Return	7.50% per year, compounded annually (net after administrative expenses). This rate of return is not the assumed real rate of return. The real rate of return is defined to be the portion of investment return which is more than the wage inflation rate. With a 3.25% recognition of wage inflation, the 7.50% investment return rate translates to an assumed real rate of return of 4.15%.
Pay Increase Assumptions	Ranges from 3.25% to 9.85% depending on service years, including 3.25% for wage inflation.
Total Active Member Payroll	Assumed to increase 3.25% per year, which is the portion of the individual pay increase assumptions attributable to wage inflation.
Total Number of Active Members	Assumed to continue at the present number.

**Combining and Individual Fund  
Financial Statements and Schedules**

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**City of Bentonville, Arkansas**  
**Combining Balance Sheet – Nonmajor Governmental Funds**  
**December 31, 2018**

	<b>Impact &amp; Capacity</b>	<b>Court</b>	<b>Total Nonmajor Governmental Funds</b>
<b>Assets</b>			
Accounts receivable:			
Grants and other	\$ -	\$ 10,695	\$ 10,695
Restricted assets			
Cash and cash equivalents	<u>6,701,852</u>	<u>306,872</u>	<u>7,008,724</u>
Total assets	<u><u>\$ 6,701,852</u></u>	<u><u>\$ 317,567</u></u>	<u><u>\$ 7,019,419</u></u>
<b>Liabilities and Fund Balances</b>			
<b>Liabilities:</b>			
Accounts payable	\$ -	\$ 128,689	\$ 128,689
Due to other funds	1,129,753	-	1,129,753
Due to other government	-	39,271	39,271
Deferred revenues	<u>-</u>	<u>149,607</u>	<u>149,607</u>
Total liabilities	<u>1,129,753</u>	<u>317,567</u>	<u>1,447,320</u>
<b>Fund balances</b>			
Restricted			
New growth	<u>5,572,099</u>	<u>-</u>	<u>5,572,099</u>
Total fund balances	<u>5,572,099</u>	<u>-</u>	<u>5,572,099</u>
Total liabilities and fund balances	<u><u>\$ 6,701,852</u></u>	<u><u>\$ 317,567</u></u>	<u><u>\$ 7,019,419</u></u>

**City of Bentonville, Arkansas**  
**Combining Statement of Revenues, Expenditures and**  
**Changes in Fund Balances –**  
**Nonmajor Governmental Funds**  
**Year Ended December 31, 2018**

	<b>Impact/Capacity Fees</b>	<b>Court</b>	<b>Total Nonmajor Governmental Funds</b>
<b>Revenues</b>			
Impact fees	\$ 2,391,272	\$ -	\$ 2,391,272
Interest	<u>7,484</u>	<u>-</u>	<u>7,484</u>
<b>Total revenues</b>	<b><u>2,398,756</u></b>	<b><u>-</u></b>	<b><u>2,398,756</u></b>
<b>Other Financing Sources (Uses)</b>			
Transfers out	<u>(1,307,534)</u>	<u>-</u>	<u>(1,307,534)</u>
<b>Net Other Financing Sources (Uses)</b>	<b><u>(1,307,534)</u></b>	<b><u>-</u></b>	<b><u>(1,307,534)</u></b>
<b>Net Change in Fund Balances</b>	<b>1,091,222</b>	<b>-</b>	<b>1,091,222</b>
<b>Fund Balances at Beginning of Year</b>	<b><u>4,480,877</u></b>	<b><u>-</u></b>	<b><u>4,480,877</u></b>
<b>Fund Balances at End of Year</b>	<b><u>\$ 5,572,099</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 5,572,099</u></b>

**City of Bentonville, Arkansas**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balances – Budget and Actual –**  
**Debt Service Fund**  
**Year Ended December 31, 2018**

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues</b>				
Sales tax	\$ 8,880,000	\$ 8,880,000	\$ 11,060,693	\$ 2,180,693
Interest	-	-	145,453	145,453
Total revenues	<u>8,880,000</u>	<u>8,880,000</u>	<u>11,206,146</u>	<u>2,326,146</u>
<b>Expenditures</b>				
Debt Service	8,880,000	8,880,000	11,407,161	(2,527,161)
Total expenditures	<u>8,880,000</u>	<u>8,880,000</u>	<u>11,407,161</u>	<u>(2,527,161)</u>
<b>Deficiency of Revenues Over Expenditures</b>	-	-	(201,015)	(201,015)
<b>Net Change in Fund Balances</b>	-	-	(201,015)	(201,015)
<b>Fund Balances at Beginning of Year</b>	8,486,688	8,486,688	8,486,688	-
<b>Fund Balances at End of Year</b>	<u>\$ 8,486,688</u>	<u>\$ 8,486,688</u>	<u>\$ 8,285,673</u>	<u>\$ (201,015)</u>

**City of Bentonville, Arkansas**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance – Budget and Actual –**  
**Impact/Capacity Fees**  
**Year Ended December 31, 2018**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget - Positive (Negative)</b>
<b>Revenues</b>				
Impact fees	\$ 1,785,000	\$ 1,785,000	\$ 2,391,272	\$ 606,272
Interest	-	-	7,484	7,484
Total revenues	<u>1,785,000</u>	<u>1,785,000</u>	<u>2,398,756</u>	<u>613,756</u>
<b>Other Financing Sources (Uses)</b>				
Transfers out	-	-	(1,307,534)	(1,307,534)
Net other financing sources (uses)	-	-	(1,307,534)	(1,307,534)
<b>Net Change in Fund Balances</b>	1,785,000	1,785,000	1,091,222	(693,778)
<b>Fund Balances at Beginning of Year</b>	<u>4,480,877</u>	<u>4,480,877</u>	<u>4,480,877</u>	<u>-</u>
<b>Fund Balances at End of Year</b>	<u>\$ 6,265,877</u>	<u>\$ 6,265,877</u>	<u>\$ 5,572,099</u>	<u>\$ (693,778)</u>

**City of Bentonville, Arkansas**  
**Combining Statement of Revenues and Expenses –**  
**Enterprise Fund**  
**Year Ended December 31, 2018**

	<b>Electric</b>	<b>Water</b>	<b>Wastewater</b>	<b>Sanitation</b>	<b>Support Services and Other</b>	<b>Total</b>
<b>Operating Revenues</b>						
Charges for services	\$ 68,401,176	\$ 11,578,514	\$ 13,895,509	\$ 4,969,400	\$ 939,347	\$ 99,783,946
Other, net	293,453	160,971	587,646	-	63,314	1,105,384
Total operating revenues	<u>68,694,629</u>	<u>11,739,485</u>	<u>14,483,155</u>	<u>4,969,400</u>	<u>1,002,661</u>	<u>100,889,330</u>
<b>Operating Expenses</b>						
Salaries and fringe benefits	4,308,565	1,685,971	2,734,057	-	1,481,608	10,210,201
Contract purchases	47,052,813	5,803,494	5,274,162	4,542,598	-	62,673,067
Maintenance	841,293	368,225	574,045	-	102,864	1,886,427
Depreciation and amortization	2,825,520	1,743,056	1,938,164	-	643,272	7,150,012
Materials and supplies	330,114	187,942	396,335	-	276,388	1,190,779
Other services and charges	4,029,347	742,548	973,535	81,782	1,290,600	7,117,812
Total operating expenses	<u>59,387,652</u>	<u>10,531,236</u>	<u>11,890,298</u>	<u>4,624,380</u>	<u>3,794,732</u>	<u>90,228,298</u>
<b>Operating Income (Loss)</b>	<u>9,306,977</u>	<u>1,208,249</u>	<u>2,592,857</u>	<u>345,020</u>	<u>(2,792,071)</u>	<u>10,661,032</u>
<b>Nonoperating Income (Expenses)</b>						
Interest income	101,768	16,764	11,873	3,176	-	133,581
Bond interest and fiscal agent charges	(77,822)	(228,484)	(116,371)	-	-	(422,677)
Gain on sales of capital assets	-	-	-	-	-	-
Net non-operating revenues (expenses)	<u>23,946</u>	<u>(211,720)</u>	<u>(104,498)</u>	<u>3,176</u>	<u>-</u>	<u>(289,096)</u>
<b>Income (Loss) Before Contributions and Transfers</b>	<u>9,330,923</u>	<u>996,529</u>	<u>2,488,359</u>	<u>348,196</u>	<u>(2,792,071)</u>	<u>10,371,936</u>
<b>Capital Contributions</b>	<u>461,385</u>	<u>1,369,185</u>	<u>1,320,342</u>	<u>-</u>	<u>-</u>	<u>3,150,912</u>
<b>Transfers In</b>	<u>-</u>	<u>-</u>	<u>121,350</u>	<u>-</u>	<u>-</u>	<u>121,350</u>
<b>Change in Net Position</b>	<u>\$ 9,792,308</u>	<u>\$ 2,365,714</u>	<u>\$ 3,930,051</u>	<u>\$ 348,196</u>	<u>\$ (2,792,071)</u>	<u>\$ 13,644,198</u>

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## **Statistical Section**

# **City of Bentonville, Arkansas**

## **Statistical Section**

This section of the City of Bentonville, Arkansas comprehensive annual financial report (CAFR) presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information reflects about the City's overall financial health.

### **Contents**

#### **Financial Trends (Tables 1–6)**

These schedules contain trend information to assist the reader in understanding how the City's financial performance and well-being have changed over time..... 77

#### **Revenue Capacity (Tables 7–9)**

These schedules contain information to help the reader assess the City's most significant revenue resources, local sales taxes and property taxes..... 84

#### **Debt Capacity (Tables 10–12)**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future..... 88

#### **Demographic and Economic Information (Tables 13–14)**

These schedules offer demographic and economic indicators to assist the reader in understanding the environment within which the City's financial activities take place ..... 93

#### **Operating Information (Tables 15–20)**

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to services the City provides and the activities it performs ..... 95

**City of Bentonville, Arkansas**  
**Net Position by Component**  
**Last Ten Years**  
**(Accrual Basis of Accounting)**

**Table 1**

	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>
Governmental activities										
Net investment in capital assets	\$ 232,185,202	\$ 214,744,281	\$ 195,975,422	\$ 177,894,726	\$ 162,543,988	\$ 145,403,467	\$ 141,834,069	\$ 138,347,033	\$ 134,624,378	\$ 126,811,423
Restricted	20,794,051	19,818,040	16,800,936	20,714,460	19,104,639	14,783,330	13,317,046	11,787,380	6,673,944	5,995,041
Unrestricted	32,844,983	34,279,668	27,397,280	24,192,710	37,569,695	41,833,773	34,369,973	30,004,365	31,399,744	29,713,623
Total governmental activities net position	<u>\$ 285,824,236</u>	<u>\$ 268,841,989</u>	<u>\$ 240,173,638</u>	<u>\$ 222,801,896</u>	<u>\$ 219,218,322</u>	<u>\$ 202,020,570</u>	<u>\$ 189,521,088</u>	<u>\$ 180,138,778</u>	<u>\$ 172,698,066</u>	<u>\$ 162,520,087</u>
Business-type activities										
Net investment in capital assets	\$ 196,638,875	\$ 190,003,709	\$ 177,477,573	\$ 161,108,420	\$ 155,815,515	\$ 145,769,235	\$ 140,507,220	\$ 131,135,584	\$ 122,229,803	\$ 117,058,689
Restricted	2,903,653	2,869,343	2,778,744	6,416,985	8,973,505	8,954,000	6,990,745	9,088,735	8,066,486	7,010,633
Unrestricted	32,421,266	26,076,418	28,427,793	31,495,140	26,384,643	26,098,489	23,680,469	22,737,459	24,109,830	18,394,121
Total business-type activities net position	<u>\$ 231,963,794</u>	<u>\$ 218,949,470</u>	<u>\$ 208,684,110</u>	<u>\$ 199,020,545</u>	<u>\$ 191,173,663</u>	<u>\$ 180,821,724</u>	<u>\$ 171,178,434</u>	<u>\$ 162,961,778</u>	<u>\$ 154,406,119</u>	<u>\$ 142,463,443</u>
Primary government										
Net investment in capital assets	\$ 428,824,077	\$ 404,747,990	\$ 373,452,995	\$ 339,003,146	\$ 318,359,503	\$ 291,172,702	\$ 282,341,289	\$ 269,482,617	\$ 256,854,181	\$ 243,870,112
Restricted	23,697,704	22,687,383	19,579,680	27,131,445	28,078,144	23,737,330	20,307,791	20,876,115	14,740,430	13,005,674
Unrestricted	65,266,249	60,356,086	55,825,073	55,687,850	63,954,338	67,932,262	58,050,442	52,741,824	55,509,574	48,107,744
Total primary government net position	<u>\$ 517,788,030</u>	<u>\$ 487,791,459</u>	<u>\$ 448,857,748</u>	<u>\$ 421,822,441</u>	<u>\$ 410,391,985</u>	<u>\$ 382,842,294</u>	<u>\$ 360,699,522</u>	<u>\$ 343,100,556</u>	<u>\$ 327,104,185</u>	<u>\$ 304,983,530</u>

**City of Bentonville, Arkansas**  
**Changes in Net Position**  
**Last Ten Years**  
**(Accrual Basis of Accounting)**

**Table 2**

	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>
<b>Expenses</b>										
<b>Governmental activities</b>										
General government	\$ 8,199,550	\$ 8,380,920	\$ 7,838,616	\$ 7,159,267	\$ 6,878,233	\$ 6,541,906	\$ 6,064,188	\$ 5,772,537	\$ 5,538,930	\$ 5,331,399
Public safety	24,926,207	22,219,435	19,978,800	18,757,747	17,062,888	16,345,367	14,920,639	14,143,876	13,684,308	12,938,270
Recreation	10,579,540	10,239,510	9,126,620	7,469,788	5,744,250	5,023,191	4,526,151	3,973,104	3,294,000	3,803,145
Transportation	8,880,453	8,522,377	7,950,435	7,405,637	7,427,751	6,997,032	6,234,879	6,007,845	5,568,577	5,253,167
Library	1,765,524	1,688,914	1,505,475	1,372,391	1,305,770	1,182,469	1,073,172	1,009,643	947,563	81,043
CDBG	184	7,147	46,716	81,941	136,825	118,021	158,849	90,782	165,751	181,034
Interest on long-term debt	2,297,161	2,382,481	2,011,778	2,271,497	2,462,735	2,650,613	2,788,366	2,923,279	2,591,419	1,409,647
Total governmental activities expenses	<b>56,648,619</b>	<b>53,440,784</b>	<b>48,458,440</b>	<b>44,518,268</b>	<b>41,018,452</b>	<b>38,858,599</b>	<b>35,766,244</b>	<b>33,921,066</b>	<b>31,790,548</b>	<b>28,997,705</b>
<b>Business-type activities</b>										
Electric	59,685,788	60,318,959	59,066,230	54,031,667	53,015,465	45,650,369	45,627,215	45,435,606	39,743,457	38,243,650
Water	13,511,887	12,918,078	11,859,994	8,297,783	8,030,105	7,918,055	7,928,125	7,515,313	7,303,569	7,181,489
Wastewater	9,372,920	9,255,683	8,396,479	10,428,470	10,421,341	10,367,625	10,465,546	10,829,898	6,407,990	5,636,361
Sanitation	4,624,380	4,197,480	3,891,758	3,614,926	3,346,212	3,081,332	3,966,186	4,057,621	3,816,961	3,662,430
Support	3,456,000	3,745,763	3,268,751	3,172,472	3,011,604	2,920,570	2,399,556	2,323,157	2,220,225	2,264,541
Total business-type activities expenses	<b>90,650,975</b>	<b>90,435,963</b>	<b>86,483,212</b>	<b>79,545,318</b>	<b>77,824,727</b>	<b>69,937,951</b>	<b>70,386,628</b>	<b>70,161,595</b>	<b>59,492,202</b>	<b>56,988,471</b>
Total primary government	<b>\$ 147,299,594</b>	<b>\$ 143,876,747</b>	<b>\$ 134,941,652</b>	<b>\$ 124,063,586</b>	<b>\$ 118,843,179</b>	<b>\$ 108,796,550</b>	<b>\$ 106,152,872</b>	<b>\$ 104,082,661</b>	<b>\$ 91,282,750</b>	<b>\$ 85,986,176</b>
<b>Program Revenues</b>										
<b>Governmental activities</b>										
Charges for Services:										
General government	\$ 2,660,236	\$ 411,878	\$ 311,264	\$ 315,176	\$ 311,698	\$ 283,608	\$ 252,981	\$ 231,582	\$ 139,867	\$ 131,142
Public safety	2,537,032	1,778,596	1,527,968	1,260,881	1,127,011	1,120,967	1,045,858	1,034,482	861,277	735,634
Recreation	4,595,838	3,568,737	3,269,930	2,221,136	979,407	817,841	670,083	442,977	229,762	101,833
Transportation	958,771	33,259	66,379	39,940	64,336	89,365	55,318	31,563	527,514	8,601
Library	54,224	9	-	-	-	-	-	-	-	-
Operating grants and contribution	3,369,266	5,402,348	7,545,636	4,924,083	2,499,028	1,428,695	1,281,973	1,504,879	1,365,305	4,023,629
Capital grants and contributions	5,513,785	5,909,573	4,795,540	3,436,893	5,787,151	4,585,176	1,998,723	1,563,169	3,391,466	2,483,870
Total governmental activities revenue	<b>19,689,152</b>	<b>17,104,400</b>	<b>17,516,717</b>	<b>12,198,109</b>	<b>10,913,631</b>	<b>8,325,652</b>	<b>5,304,936</b>	<b>4,808,652</b>	<b>6,515,191</b>	<b>7,484,709</b>
<b>Business-type activities</b>										
Charges for Services:										
Electric	68,494,676	66,007,652	62,539,169	58,752,316	56,079,341	51,351,834	51,001,844	49,374,616	45,658,540	43,086,045
Water	11,603,640	10,625,553	10,185,022	9,659,435	10,230,363	9,546,831	9,798,422	9,169,326	8,475,391	7,450,476
Wastewater	13,870,399	13,339,032	13,280,744	14,457,739	13,813,393	12,769,425	11,037,798	10,662,350	8,412,189	5,836,780
Sanitation	4,969,400	4,591,853	4,261,907	3,959,322	3,652,388	3,369,391	4,181,792	4,322,473	4,025,999	3,901,023
Support	987,220	929,561	887,122	875,159	864,817	815,528	809,887	862,667	856,394	718,791
Operating grants and contribution	150,122	11,978	137,426	-	14,391	-	-	-	-	-
Capital grants and contributions	3,150,912	4,158,642	1,203,774	852,198	1,951,232	913,234	810,951	2,044,716	932,942	2,292,334
Total business-type activities	<b>103,226,369</b>	<b>99,664,271</b>	<b>92,495,164</b>	<b>88,556,169</b>	<b>86,605,925</b>	<b>78,766,243</b>	<b>77,640,694</b>	<b>76,436,148</b>	<b>68,361,455</b>	<b>63,285,449</b>
Total primary government	<b>\$ 122,915,521</b>	<b>\$ 116,768,671</b>	<b>\$ 110,011,881</b>	<b>\$ 100,754,278</b>	<b>\$ 97,519,556</b>	<b>\$ 87,091,895</b>	<b>\$ 82,945,630</b>	<b>\$ 81,244,800</b>	<b>\$ 74,876,646</b>	<b>\$ 70,770,158</b>
<b>Net (expense) revenue</b>										
<b>Governmental activities</b>										
Charges for Services:										
General government	\$ (36,959,467)	\$ (36,336,384)	\$ (30,941,723)	\$ (32,320,159)	\$ (30,104,821)	\$ (30,532,947)	\$ (30,461,308)	\$ (29,112,414)	\$ (25,275,357)	\$ (21,512,996)
Public safety	12,575,394	9,228,308	6,011,952	9,010,851	8,781,198	8,828,292	7,254,066	6,274,553	8,869,253	6,296,978
Operating grants and contribution	-	-	-	-	-	-	-	-	-	-
Capital grants and contributions	-	-	-	-	-	-	-	-	-	-
Total - primary government	<b>\$ (24,384,073)</b>	<b>\$ (27,108,076)</b>	<b>\$ (24,929,771)</b>	<b>\$ (23,309,308)</b>	<b>\$ (21,323,623)</b>	<b>\$ (21,704,655)</b>	<b>\$ (23,207,242)</b>	<b>\$ (22,837,861)</b>	<b>\$ (16,406,104)</b>	<b>\$ (15,216,018)</b>

**City of Bentonville, Arkansas**  
**Changes in Net Position (continued)**  
**Last Ten Years**  
**(Accrual Basis of Accounting)**

**Table 2**

	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>
<b>General revenues and other changes in net pension</b>										
<b>Governmental activities</b>										
Property taxes	\$ 8,945,939	\$ 8,282,975	\$ 7,757,246	\$ 7,248,656	\$ 7,169,970	\$ 6,557,935	\$ 5,511,473	\$ 5,971,309	\$ 5,696,966	\$ 8,024,811
Sales taxes	35,758,719	37,651,052	30,117,108	29,458,234	26,383,529	26,320,374	24,481,898	21,639,791	21,380,524	18,952,125
State turnback	2,941,195	2,853,363	2,756,242	2,705,936	2,758,749	2,653,139	2,719,538	2,706,725	2,419,801	-
Franchise fees	5,653,246	5,351,361	4,788,966	4,599,120	4,477,679	4,166,269	3,991,999	4,396,945	4,056,604	3,794,918
Investment income	820,608	225,496	61,952	38,664	141,245	40,857	35,717	31,345	84,927	167,987
Gain on sales of capital assets	39,540	(30,542)	271,855	157,987	(1,475,353)	335,616	370,237	61,820	43,000	(33,248)
Transfer of land	-	-	-	-	-	-	-	-	-	-
Transfers	(121,350)	-	(2,704,809)	(2,465,052)	(263,554)	(293,431)	(472,214)	(1,373,989)	(1,098,983)	(1,067,415)
Other	2,724,433	10,671,030	5,264,905	5,993,549	8,110,308	4,867,017	3,204,970	3,119,180	2,870,497	5,593,749
Special item - transfer of net pension asset	-	-	-	-	-	1,615,347	-	-	-	-
<b>Total governmental activities</b>	<b>56,762,330</b>	<b>65,004,735</b>	<b>48,313,465</b>	<b>47,737,094</b>	<b>47,302,573</b>	<b>46,263,123</b>	<b>39,843,618</b>	<b>36,553,126</b>	<b>35,453,336</b>	<b>35,432,927</b>
<b>Business-type activities</b>										
Investment income	133,581	41,398	36,505	36,685	26,111	32,208	32,752	33,264	90,037	151,145
Gain on sales of capital assets	-	272,526	634,635	246,613	448,502	-	-	-	-	-
Transfer of land	-	-	-	-	-	-	-	-	-	-
Transfers	121,350	-	2,704,809	2,465,052	263,554	293,431	472,214	1,373,989	1,098,983	1,067,415
Other	813,873	723,128	275,664	1,438,958	832,574	489,359	457,624	873,853	1,884,403	634,613
<b>Total business-type activities</b>	<b>1,068,804</b>	<b>1,037,052</b>	<b>3,651,613</b>	<b>4,187,308</b>	<b>1,570,741</b>	<b>814,998</b>	<b>962,590</b>	<b>2,281,106</b>	<b>3,073,423</b>	<b>1,853,173</b>
<b>Total primary government</b>	<b>\$ 57,831,134</b>	<b>\$ 66,041,787</b>	<b>\$ 51,965,078</b>	<b>\$ 51,924,402</b>	<b>\$ 48,873,314</b>	<b>\$ 47,078,121</b>	<b>\$ 40,806,208</b>	<b>\$ 38,834,232</b>	<b>\$ 38,526,759</b>	<b>\$ 37,286,100</b>
<b>Total change in net position</b>										
<b>Governmental activities</b>	\$ 19,802,863	\$ 28,668,351	\$ 17,371,742	\$ 15,416,935	\$ 17,197,752	\$ 15,730,176	\$ 9,382,310	\$ 7,440,712	\$ 10,177,979	\$ 13,919,931
<b>Business-type activities</b>	13,644,198	10,265,360	9,663,565	13,198,159	10,351,939	9,643,290	8,216,656	8,555,659	11,942,676	8,150,151
<b>Total - primary government</b>	<b>\$ 33,447,061</b>	<b>\$ 38,933,711</b>	<b>\$ 27,035,307</b>	<b>\$ 28,615,094</b>	<b>\$ 27,549,691</b>	<b>\$ 25,373,466</b>	<b>\$ 17,598,966</b>	<b>\$ 15,996,371</b>	<b>\$ 22,120,655</b>	<b>\$ 22,070,082</b>

**City of Bentonville, Arkansas**  
**Fund Balances - Governmental Funds**  
**Last Ten Years**  
**(Accrual Basis of Accounting)**

**Table 3**

	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>
General fund										
Nonspendable										
Prepaid expenditures	\$ 224,713	\$ 195,064	\$ 276,989	\$ 79,621	\$ 196,545	\$ 196,544	\$ 40,647	\$ 59,926	\$ -	\$ -
Restricted										
General capital improvements	2,169,461	-	631,806	211,073	244,089	202,710	222,935	310,626	-	-
Other	457,250	-	358,250	84,490	84,450	84,406	84,259	82,634	-	-
Unassigned	51,638,842	48,453,612	38,160,366	34,229,088	32,846,738	36,961,000	28,357,600	23,226,592	-	-
Reserved	-	-	-	-	-	-	-	-	427,507	387,954
Unreserved	-	-	-	-	-	-	-	-	19,142,196	18,800,547
Total general fund	<b>54,490,266</b>	<b>48,648,676</b>	<b>39,427,411</b>	<b>34,604,272</b>	<b>33,371,822</b>	<b>37,444,660</b>	<b>28,705,441</b>	<b>23,679,778</b>	<b>19,569,703</b>	<b>19,188,501</b>
All other governmental funds										
Nonspendable										
Prepaid expenditures	550	1,225	1,275	1,336	1,273	1,344	1,264	1,023	-	-
Restricted										
Debt service	8,285,673	8,486,688	5,475,760	5,346,817	4,846,968	4,426,120	4,567,671	4,257,656	-	-
General capital improvements	23,649,222	29,016,117	1,927,588	7,405,024	8,670,569	10,839,800	14,028,640	31,497,513	-	-
New growth	5,572,099	4,480,877	1,599,901	2,811,377	3,896,869	3,742,765	2,542,808	1,664,039	-	-
Street Improvements	3,387,671	4,836,116	7,084,321	10,369,831	10,792,880	6,794,250	6,384,472	6,055,452	-	-
Reserved	-	-	-	-	-	-	-	-	46,140,377	39,017,557
Unreserved	-	-	-	-	-	-	-	-	5,497,642	3,258,095
Total all other governmental funds	<b>40,895,215</b>	<b>46,821,023</b>	<b>16,088,845</b>	<b>25,934,385</b>	<b>28,208,559</b>	<b>25,804,279</b>	<b>27,524,855</b>	<b>43,475,683</b>	<b>51,638,019</b>	<b>42,275,652</b>
Total governmental funds	<b>\$ 95,385,481</b>	<b>\$ 95,469,699</b>	<b>\$ 55,516,256</b>	<b>\$ 60,538,657</b>	<b>\$ 61,580,381</b>	<b>\$ 63,248,939</b>	<b>\$ 56,230,296</b>	<b>\$ 67,155,461</b>	<b>\$ 71,207,722</b>	<b>\$ 61,464,153</b>

The City of Bentonville adopted GASB 54 for fiscal year ending 12/31/2011. In the schedule above all years prior to 2011 are stated in its original form and therefore are not directly comparable to 2011 or later.

**City of Bentonville, Arkansas**  
**Changes in Fund Balances – Governmental Funds**  
**Last Ten Years**  
**(Modified Accrual Basis of Accounting)**

**Table 4**

	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>
<b>Revenues</b>										
Property tax	\$ 8,277,403	\$ 7,852,968	\$ 7,155,619	\$ 7,082,789	\$ 6,944,206	\$ 6,272,529	\$ 5,967,805	\$ 6,119,288	\$ 5,975,569	\$ 6,476,257
Sales tax	35,758,719	37,651,052	30,117,108	29,458,234	26,383,529	26,320,374	24,481,899	21,639,791	21,380,523	18,952,125
State turnback	3,843,744	2,853,363	2,756,242	2,705,936	2,758,749	2,653,139	2,719,538	2,706,724	2,542,152	2,492,577
Impact fees	2,391,272	3,325,568	1,861,178	2,380,435	1,667,956	1,908,400	1,551,223	1,447,558	1,539,823	1,334,443
Franchise fees	5,653,246	5,351,361	4,788,966	4,599,120	4,477,679	4,166,269	3,991,999	4,396,945	4,056,604	3,794,918
Charges for services	6,099,014	5,691,285	5,143,334	3,837,133	2,627,452	2,311,781	2,024,240	1,740,604	1,758,419	977,210
Fines and forfeitures	495,928	498,991	511,851	479,057	477,741	466,573	544,725	369,467	410,873	472,013
Licenses and permits	1,752,257	1,370,136	1,322,683	1,133,957	1,152,863	896,757	868,393	599,898	425,822	606,534
Grants	4,214,651	4,412,572	7,433,636	4,858,773	2,677,432	1,680,257	1,263,663	1,470,527	1,866,727	1,539,791
Contributions	1,126,912	2,212,553	3,594,921	1,251,106	3,163,948	3,201,581	253,338	323,114	1,202,402	155,841
Interest	820,608	225,370	61,952	38,677	141,245	40,857	35,717	31,345	85,067	167,987
Miscellaneous	816,284	5,441,919	1,569,948	1,979,200	4,791,275	1,557,194	794,663	638,501	476,019	3,113,615
Total revenues	<u>71,250,038</u>	<u>76,887,138</u>	<u>66,317,438</u>	<u>59,804,417</u>	<u>57,264,075</u>	<u>51,475,711</u>	<u>44,497,203</u>	<u>41,483,762</u>	<u>41,720,000</u>	<u>40,083,311</u>
<b>Expenditures</b>										
Current:										
General government	6,833,349	6,694,940	6,663,862	6,385,081	6,097,814	5,525,445	5,406,881	5,126,855	5,047,266	4,945,249
Public safety	20,392,788	18,587,838	17,146,737	16,769,992	15,561,689	14,680,152	13,427,896	12,718,692	12,297,847	11,622,656
Recreation	8,507,693	8,163,683	7,252,049	6,009,329	4,603,727	4,077,746	3,684,363	3,253,297	2,720,375	3,364,846
Street Department	2,665,820	2,553,724	2,467,752	2,376,856	2,603,155	2,323,942	1,869,135	1,937,505	1,836,029	1,889,901
Library	1,449,844	1,386,429	1,256,940	1,168,999	1,108,606	983,062	895,126	854,923	830,120	-
CDBG	184	7,147	46,716	81,941	136,825	118,021	158,849	90,782	165,751	181,034
Capital outlay	19,995,607	14,914,239	24,889,343	17,102,620	22,341,166	8,566,666	22,666,009	13,188,720	22,989,044	21,104,769
Debt service										
Principal	9,121,959	7,970,000	7,035,000	6,245,000	5,160,000	5,560,000	4,400,000	4,115,000	4,130,000	4,935,000
Interest	2,285,202	2,269,991	2,037,961	2,292,930	2,481,252	2,668,529	2,812,133	2,938,080	2,297,110	1,438,213
Total expenditures	<u>71,252,446</u>	<u>62,547,991</u>	<u>68,796,360</u>	<u>58,432,748</u>	<u>60,094,234</u>	<u>44,503,563</u>	<u>55,320,392</u>	<u>44,223,854</u>	<u>52,313,542</u>	<u>49,481,668</u>
Excess of revenues over (under) expenditures	<u>(2,408)</u>	<u>14,339,147</u>	<u>(2,478,922)</u>	<u>1,371,669</u>	<u>(2,830,159)</u>	<u>6,972,148</u>	<u>(10,823,189)</u>	<u>(2,740,092)</u>	<u>(10,593,542)</u>	<u>(9,398,357)</u>
<b>Other Financing Sources (Uses)</b>										
Sale of capital assets	39,540	106,065	161,330	51,659	1,425,155	335,616	370,237	61,820	43,000	107,292
Issuance of notes payable	-	-	-	-	-	-	-	-	-	-
Proceeds from issuance of debt (includes premium)	-	25,508,231	-	-	-	-	-	-	21,467,980	30,550,996
Bond issue discount	-	-	-	-	-	-	-	-	-	(255,000)
Bond issue cost	-	-	-	-	-	-	-	-	-	(91,228)
Transfers in	1,186,184	444,592	367,845	1,000,875	1,250,298	415,012	200,246	492,174	1,970,484	1,488,382
Transfers out	(1,307,534)	(444,592)	(3,072,654)	(3,465,927)	(1,513,852)	(708,443)	(672,459)	(1,866,163)	(3,069,467)	(2,555,797)
Net other financing sources (uses)	<u>(81,810)</u>	<u>25,614,296</u>	<u>(2,543,479)</u>	<u>(2,413,393)</u>	<u>1,161,601</u>	<u>42,185</u>	<u>(101,976)</u>	<u>(1,312,169)</u>	<u>20,337,111</u>	<u>29,244,645</u>
Net change in fund balances	<u>\$ (84,218)</u>	<u>\$ 39,953,443</u>	<u>\$ (5,022,401)</u>	<u>\$ (1,041,724)</u>	<u>\$ (1,668,558)</u>	<u>\$ 7,014,333</u>	<u>\$ (10,925,165)</u>	<u>\$ (4,052,261)</u>	<u>\$ 9,743,569</u>	<u>\$ 19,846,288</u>
Debt service as a percentage of noncapital expenditures	22%	21%	21%	21%	20%	23%	22%	23%	22%	22%

**City of Bentonville, Arkansas**  
**General Governmental Tax Revenues by Source**  
**Last Ten Years**  
**(Accrual Basis of Accounting)**

**Table 5**

<b>Fiscal Year</b>	<b>Property Tax</b>	<b>Sales Tax</b>	<b>Franchise Fees</b>	<b>Alcoholic Beverage Tax</b>	<b>State Turnback</b>	<b>Total</b>
2009	\$ 6,476,257	\$ 18,952,125	\$ 3,794,918	\$ 148,626	\$ 2,523,161	\$ 31,895,087
2010	5,975,569	21,380,523	4,056,604	151,081	2,508,444	34,072,221
2011	6,119,288	21,639,791	4,396,945	169,763	2,808,320	35,134,107
2012	5,967,805	24,481,899	3,991,999	209,418	2,729,108	37,380,229
2013	6,557,935	26,320,374	4,166,269	268,692	2,665,348	39,978,618
2014	6,944,206	26,383,529	4,477,679	122,817	2,758,749	40,686,980
2015	7,248,656	29,458,234	4,599,120	84,264	2,705,936	44,096,210
2016	7,757,246	30,117,108	4,788,966	83,388	2,756,242	45,502,950
2017	8,282,975	37,651,052	5,351,361	44,594	2,853,363	54,183,345
2018	8,277,403	35,725,644	5,653,246	33,075	3,843,744	53,533,112

**City of Bentonville, Arkansas**  
**Assessed Value and Estimated Actual Value of Taxable Property**  
**Last Ten Years**  
**(Accrual Basis of Accounting)**

**Table 6**

Year	Real Property		Personal Property		Total		Ratio of Total Assessed to Total Estimated Actual	Total Direct Tax Rate
	Assessed Value	Appraised Value	Assessed Value	Appraised Value	Assessed Value	Appraised Value		
2009	\$ 607,386,170	\$ 3,036,930,850	\$ 321,690,120	\$ 1,608,450,600	\$ 929,076,290	\$ 4,645,381,450	20%	7.21
2010	674,493,260	3,372,466,300	255,493,115	1,277,465,575	929,986,375	4,649,931,875	20%	7.21
2011	688,192,310	3,440,961,550	224,480,135	1,122,400,675	912,672,445	4,563,362,225	20%	7.21
2012	670,208,790	3,351,043,950	220,159,580	1,100,797,900	890,368,370	4,451,841,850	20%	7.21
2013	650,904,030	3,254,520,150	216,773,975	1,083,869,875	867,678,005	4,338,390,025	20%	7.21
2014	676,758,590	3,383,792,950	237,407,225	1,187,036,125	914,165,815	4,570,829,075	20%	7.21
2015	705,786,280	3,528,931,400	232,724,835	1,163,624,175	938,511,115	4,692,555,575	20%	7.21
2016	797,846,320	3,989,231,600	242,977,585	1,214,887,925	1,040,823,905	5,204,119,525	20%	7.21
2017	860,870,020	4,304,350,100	228,387,060	1,141,935,300	1,089,257,080	5,446,285,400	20%	7.21
2018	932,331,250	4,661,656,250	254,551,795	1,272,758,975	1,186,883,045	5,934,415,225	20%	7.21

Source: Benton County

**City of Bentonville, Arkansas**  
**Property Tax Rates and Tax Levies - Direct and Overlapping Governments**  
**Last Ten Years**

**Table 7**

Year	City of Bentonville				Overlapping Rates			Northwest Arkansas Community College	Total Direct & Overlapping Rates
	Firemen's Pension & Relief Fund	General Fund	Street Fund	Total	Benton County	Bentonville Public Schools			
2009	0.50	5.00	1.71	7.21	6.90	40.10		3.00	57.21
2010	0.50	5.00	1.71	7.21	6.90	43.70		3.00	60.81
2011	0.50	5.00	1.71	7.21	6.90	43.70		3.00	60.81
2012	0.50	5.00	1.71	7.21	6.90	43.70		3.00	60.81
2013	0.50	5.00	1.71	7.21	6.90	46.60		2.60	63.31
2014	0.50	5.00	1.71	7.21	6.90	46.60		2.60	63.31
2015	0.50	5.00	1.71	7.21	6.90	43.70		2.60	60.41
2016	0.50	5.00	1.71	7.21	7.10	46.60		2.60	63.51
2017	0.50	5.00	1.71	7.21	7.10	48.50		2.60	65.41
2018	0.50	5.00	1.71	7.21	7.10	48.50		2.60	65.41

Source: Benton County

## **City of Bentonville, Arkansas**

### **Principal Sales Taxpayers**

#### **Last Ten Years**

The City of Bentonville, Arkansas's largest own-source revenue is sales taxes. Sales taxes primarily come from two separate taxes: a 2% city tax based on point of sale, and a portion of the county's 1% tax based on point of sale. In 2018 the city sales tax generated revenue of \$27,706,976. The City's portion of the county sales tax generated revenue of \$8,018,668.

According to Arkansas State Statutes, the City is required to keep the identity of individual tax payers confidential. Therefore, the City of Bentonville is not able to identify the top 10 tax payers. However, Bentonville enjoys a diverse economic sales tax base.

**City of Bentonville, Arkansas**  
**Principal Property Taxpayers**  
**Last Ten Years**

**Table 8**

<b>Taxpayer</b>	<b>2018</b>			<b>2009</b>			<b>Percentage of Total Assessed Value</b>
	<b>Rank</b>	<b>Taxable Assessed Value</b>	<b>Percentage of Total Assessed Value</b>	<b>Rank</b>	<b>Taxable Assessed Value</b>		
Wal-Mart/Sam's Club	1	\$ 173,049,110	15.89%	1	\$ 256,746,225		27.63%
Tyson Foods	2	13,235,575	1.22%			N/A	N/A
Altus Group	3	13,112,840	1.20%			N/A	N/A
Bella Vista Property Owners Association	4	12,376,525	1.14%			N/A	N/A
Bentonville Plaza Owner LLC	5	8,442,145	0.78%	4	7,228,130		0.78%
Carroll Electric Cooperative	6	8,549,425	0.78%			N/A	N/A
Cox Communications	7	7,784,465	0.71%			N/A	N/A
American Electric Power	8	7,437,685	0.68%			N/A	N/A
Trails at Rainbow Curve	9	5,665,430	0.52%			N/A	N/A
J Street Company, LLC	10	5,664,400	0.52%			N/A	N/A
QHG of Springdale Inc D/B/A Bates Medical Center				2	17,922,995		1.93%
Behringer Harvard Beau Terre H LLC				3	8,270,000		0.89%
SH&S Partnership				5	4,052,360		0.44%
Lazenby, William A				6	4,023,680		0.43%
Glen at Polo Park LP				7	3,635,020		0.39%
South Allies, LLC				8	3,260,780		0.35%
Lowes Home Center Inc.				9	3,141,470		0.34%
Harbin Pointe Apartments				10	2,899,730		0.31%

Source: Benton County

## City of Bentonville, Arkansas

### Property Tax Levies and Collection

#### Last Ten Years

**Table 9**

<b>Fiscal Year</b>	<b>Tax Roll Year</b>	<b>Total Tax Levy</b>	<b>Current Tax Collections</b>	<b>Percentage of Levy Collected</b>	<b>Prior Years' Collections</b>	<b>Total Collections</b>	<b>Percentage of Total Collections to Tax Levy</b>
2009	2008	\$ 6,698,640	\$ 6,463,714	96.49%	\$ 228,678	\$ 6,692,392	99.91%
2010	2009	6,705,202	5,973,512	89.09%	727,506	6,701,018	99.94%
2011	2010	6,580,368	6,094,456	92.62%	480,463	6,574,919	99.92%
2012	2011	6,419,556	5,963,375	92.89%	449,581	6,412,956	99.90%
2013	2012	6,255,958	6,010,852	96.08%	236,742	6,247,594	99.87%
2014	2013	6,591,136	6,462,685	98.05%	117,170	6,579,855	99.83%
2015	2014	6,766,665	6,571,243	97.11%	186,597	6,757,840	99.87%
2016	2015	7,400,258	6,659,403	89.99%	731,287	7,390,690	99.87%
2017	2016	7,853,544	7,300,908	92.96%	512,897	7,813,805	99.49%
2018	2017	8,557,427	7,705,319	90.04%	715,166	8,420,485	98.40%

Source: Benton County

Property assessments are made; tax rates are established; and taxes are levied in one year for payment by the taxpayer and collection by local government the following year. The tax levy for this schedule includes the city's levy for its general fund, sales tax construction fund and fire pension plan.

## City of Bentonville, Arkansas

### Ratios of Outstanding Debt by Type

#### Last Ten Years

**Table 10**

<b>Fiscal Year</b>	<b>Governmental Activities: Sales Tax Bonds</b>	<b>Business-Type Activities: Revenue Bonds</b>	<b>Total Primary Government</b>	<b>Percentage of Personal Income</b>	<b>Per Capita</b>
2009	\$ 58,324,233	\$ 31,242,657	\$ 89,566,890	7.64%	3,129
2010	75,591,529	28,887,644	104,479,173	7.75%	2,960
2011	71,451,626	26,426,982	97,878,608	7.19%	2,773
2012	67,026,723	23,858,740	90,885,463	5.96%	2,575
2013	61,441,820	21,175,923	82,617,743	4.76%	2,340
2014	56,256,916	18,358,535	74,615,451	4.29%	2,114
2015	49,987,013	15,579,393	65,566,406	3.54%	1,857
2016	42,927,110	13,414,930	56,342,040	2.86%	1,596
2017	60,430,601	11,168,023	71,598,624	3.64%	2,028
2018	51,210,650	8,827,689	60,038,339	2.86%	1,701

(1) Personal Income is disclosed in Table 13

(2) Population is disclosed in Table 13

**City of Bentonville, Arkansas**  
**Ratios of General Bonded Debt Outstanding**  
**Last Ten Years**

As of December 31, 2018, the City has no general bonded debt outstanding.

**City of Bentonville, Arkansas**  
**Direct and Overlapping Governmental Activities Debt**  
**Last Ten Years**

**Table 11**

<b>Governmental Unit</b>	<b>Debt Outstanding</b>	<b>Estimated Percentage Applicable</b>	<b>Amount Applicable to Primary Government</b>
Bentonville School District (1) (2)	\$ 307,734,358	54%	\$ 166,176,553
Northwest Arkansas Community College (3) (4)	30,150,000	31%	<u>9,346,500</u>
Subtotal, overlapping debt			175,523,053
City of Bentonville, Arkansas direct debt			<u>60,038,339</u>
Total direct and overlapping debt			<u><u>\$ 235,561,392</u></u>

Source: Outstanding debt amount from each governmental units most recent audited financial statements.

Note: The amount applicable to the City of Bentonville was estimated using population

(1) Amount as of 6/30/2017 which was the most recent Audited Financial Statements available

(2) Bentonville School District is comprised of multiple cities with an estimated population of 95,000 of which Bentonville is 51,111 or 54%

(3) Northwest Arkansas Community College was created by a property tax of residents that comprise the Bentonville and Rogers, AR school district. Population estimate for both areas is estimated at 162,942 of which Bentonville is 51,111 or 31%

(4) Amount as of 6/30/2017 which was the most recent Audited Financial Statements available

**City of Bentonville, Arkansas**  
**Legal Debt Margin Information**  
**Last Ten Years**

As of December 31, 2018, the City has no general obligation debt.

**City of Bentonville, Arkansas**  
**Pledged Revenue Coverage – Proprietary Funds**  
**Last Ten Years**

**Table 12**

Year	Operating Revenue	Operating Expenses	Net Revenue Available for Debt Service	Debt Service			Coverage
				Principal	Interest	Total	
2009	\$ 63,285,449	\$ 55,776,213	\$ 7,509,236	\$ 2,231,337	\$ 1,212,258	\$ 3,443,595	2.18
2010	68,361,455	58,369,371	9,992,084	2,348,399	1,122,831	3,471,230	2.88
2011	76,436,148	69,125,852	7,310,296	2,454,048	1,035,743	3,489,791	2.09
2012	76,829,744	69,301,586	7,528,158	2,568,242	939,169	3,507,411	2.15
2013	78,342,368	68,968,824	9,373,544	2,671,957	837,173	3,509,130	2.67
2014	85,487,267	76,977,920	8,509,347	2,817,389	730,046	3,547,435	2.40
2015	88,959,008	78,826,457	10,132,551	2,779,142	718,860	3,498,002	2.90
2016	91,567,054	85,834,256	5,732,798	2,170,911	603,337	2,774,248	2.07
2017	96,228,757	89,968,643	6,260,114	2,253,374	516,855	2,770,229	2.26
2018	100,889,330	90,228,298	10,661,032	2,346,801	422,677	2,769,478	3.85

**City of Bentonville, Arkansas**  
**Demographic and Economic Statistics**  
**Last Ten Years**

**Table 13**

<b>Fiscal Year</b>	<b>City of Bentonville Population (1)</b>	<b>Benton County Population (1)</b>	<b>Per Capita Income (2)</b>	<b>Personal Income (3)</b>	<b>Unemployment Rate (4)</b>
2009	28,621	153,406	\$ 40,981	\$ 1,172,917,201	7.30%
2010	35,301	221,339	38,196	1,348,356,996	7.60%
2011	35,301	221,339	38,565	1,361,383,065	5.60%
2012	35,301	221,339	43,199	1,524,967,899	5.20%
2013	35,301	221,339	49,148	1,734,973,548	5.10%
2014	35,301	221,339	49,226	1,737,727,026	4.00%
2015	35,301	221,339	52,509	1,853,620,209	3.20%
2016	35,301	221,339	55,729	1,967,289,429	2.90%
2017	35,301	221,339	55,729	1,967,289,429	2.90%
2018	35,301	221,339	59,425	2,097,761,925	2.50%

(1) U.S. Census Bureau

(2) Fayetteville-Springdale-Rogers MSA (of which Bentonville is a part) information from the U.S. Federal Reserve Bank of St. Louis

(3) Calculated using City of Bentonville Population and Per Capita Income

(4) Bureau of Labor Statistics

## City of Bentonville, Arkansas

### Principal Employers

#### Last Ten Years

**Table 14**

<b>Employer</b>	<b>2018</b>			<b>2009</b>		
	<b>Rank</b>	<b>Employees</b>	<b>Percentage of Population 35,301 (1)</b>	<b>Rank</b>	<b>Employees</b>	<b>Percentage of Population 35,301 (1)</b>
Wal-Mart Stores, Inc	1	2,500+	7.08%	1	2,500+	7.08%
Arvest Bank Group, Inc	1	2,500+	7.08%	3	500-999	1.42%
Northwest Health System	3	1000-2499	2.83%	5	300-499	0.85%
Mercy Health System of Northwest Arkansas	3	1000-2499	2.83%	8	200-299	0.57%
Bentonville School District	3	1000-2499	2.83%	2	1000-2499	2.83%
America's Car Mart	3	1000-2499	2.83%			
Consumer Testing Laboratories	3	500-999	1.42%			
Benton County	8	500-999	1.42%	3	500-999	1.42%
City of Bentonville	8	500-999	1.42%	5	300-499	0.85%
Northwest Arkansas Community College	10	300-499	0.85%	5	300-499	0.85%
Black Hills Energy	11	200-299	0.57%			
Crafton Tull	11	200-299	0.57%			
Outdoor Cap Company	11	200-299	0.57%	8	200-299	0.57%
Fuji Film				8	200-299	0.57%

(1) Low figure in the range of employees used for calculation

**City of Bentonville, Arkansas**  
**Full-time Equivalent City Employees by Function**  
**Last Ten Years**

**Table 15**

Function	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Governmental Activities										
General government	72	91	59	65	64	67	64	65	61	61
Public safety	191	199	189	175	174	161	162	154	151	152
Recreation	109	187	160	90	70	46.5	43.5	37.5	34.5	31.5
Street Department	23	26	29	23	23	22	22	22	20	21
Library	26	29	28	24	23.5	21	20.5	20.5	21.5	19.5
Total	<b>421.0</b>	<b>532.0</b>	<b>465.0</b>	<b>377.0</b>	<b>354.5</b>	<b>317.5</b>	<b>312.0</b>	<b>299.0</b>	<b>288.0</b>	<b>285.0</b>
Business-Type Activities										
Electric	41	43	42	37	36	36	36	36	36	36
Water	41	44	39	38	38	38	37	38	37	27
Wastewater	23	26	25	22	21	22	22	22	23	36
Sanitation	23	26	23	21	21	22	22	23	22	22
Total	<b>128</b>	<b>139</b>	<b>129</b>	<b>118</b>	<b>116</b>	<b>118</b>	<b>117</b>	<b>119</b>	<b>118</b>	<b>121</b>
Total Primary Government	<b>549</b>	<b>671</b>	<b>594</b>	<b>495</b>	<b>470.5</b>	<b>435.5</b>	<b>429.0</b>	<b>418.0</b>	<b>406.0</b>	<b>406.0</b>

Source: Various city departments

# City of Bentonville, Arkansas

## Operating Indicators by Function

### Last Ten Years

**Table 16**

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
<b>Function</b>										
<b>Governmental Activities</b>										
General Government										
Building Permits Issued	1,732	1,562	1,461	1,375	1,227	1,225	1,253	866	812	832
Building Inspections performed	21,079	19,613	19,380	19,514	14,228	16,222	13,782	9,920	8,646	7,461
Fire										
Fire related calls for service	1,485	1,553	935	759	636	541	483	493	438	387
EMS related calls for service	5,304	4,788	4,786	4,665	4,141	3,772	3,826	3,779	3,393	2,947
Police										
Calls for service Police	66,312	59,100	57,193	53,140	48,402	40,320	35,888	30,555	20,735	19,948
Calls for service Fire/EMS	6,937	6,031	6,294	6,111	5,455	5,029	4,925	4,907	4,364	3,759
Physical arrests	3,544	3,601	3,405	3,319	2,891	2,572	2,763	2,490	4,099	2,368
9-1-1 Calls	15,642	16,078	16,779	16,907	18,779	17,857	14,942	14,355	11,953	**
Recreation										
Program Participants	728,955	726,364	661,897	320,655	171,563	160,592	97,152	**	**	**
Transportation										
Streets Overlayed each year (miles)	2	3	3	2	4	2	3	3	4	2
Library										
Library card holders	26,867	26,929	27,058	35,514	30,621	27,190	27,108	28,066	28,340	27,339
Visits	302,398	296,311	300,766	298,585	296,819	296,031	300,652	277,059	282,300	267,288
Circulation (checkouts or materials)	667,538	675,787	679,444	651,289	602,218	560,778	541,028	482,198	473,351	443,582
<b>Business-Type Activities</b>										
Electric, Water, Wastewater Support Activities										
Meters read	572,648	555,128	530,850	503,834	483,297	466,085	450,585	438,307	426,214	410,290
Payments Processed (dollars)	\$ 93,810,989	\$ 90,026,317	\$ 88,326,913	\$ 84,237,799	\$ 84,480,153	\$ 73,951,337	\$ 72,493,590	\$ 70,010,486	\$ 70,851,679	\$ 67,461,859
Payments Processed (transactions)	206,971	193,627	190,814	185,954	188,519	182,333	177,907	173,423	173,668	166,158

\*\* Data not available for given period.

Source: Various city departments

# City of Bentonville, Arkansas

## Capital Asset Statistics by Function

### Last Ten Years

**Table 17**

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
<b>Function</b>										
<b>Governmental Activities</b>										
General Government										
Number of general government buildings	4	4	4	4	4	4	4	4	3	3
Fire										
Fire Trucks available each year	8	8	8	8	7	7	7	7	7	7
Ambulances available each year	7	7	7	7	6	6	6	6	6	6
Fire Stations	6	6	6	6	5	5	5	5	5	5
Police										
Police Units (cars/trucks) that were available each year	91	89	85	83	80	77	70	69	69	69
Recreation										
Parks Acreage	341	341	341	341	311	311	311	309	291	285
Number of Parks	20	20	20	20	19	19	19	18	13	13
Number of Trails	27	25	25	24	23	23	23	21	16	15
Baseball/softball fields	24	24	24	24	24	24	24	24	20	20
Soccer Fields / Football Fields	16	16	16	16	13	13	10	10	9	9
Tennis Courts	14	14	14	14	14	14	14	14	6	6
Basketball Courts	5	5	5	5	4	4	4	4	**	**
Swimming Pools / Splash Parks	4	4	4	4	2	2	2	2	1	1
Ice Rink	1	1	1	1	1	1	1	1		
Indoor Rec Center	2	2	2	2	1	1	1	1		
Transportation										
Total Paved Streets (miles)	288	274	261	250	253	246	244	237	235	234
Traffic Signals	49	45	45	41	41	41	41	41	39	39
Library										
Items Available for checkout	143,760	135,568	134,725	131,070	121,905	114,238	111,887	103,000	92,869	88,387
<b>Business-Type Activities</b>										
Electric										
Electric Substations	9	9	9	9	9	9	9	8	8	8
Electric Lines (miles)										
Distribution	925.50	915.68	885.88	846.25	837.40	723.50	699.50	669.00	638.50	608.00
Transmission	16.32	16.32	16.32	16.32	16.32	16.32	16.32	**	**	**
Water										
Water Lines (miles)	325.60	321.90	314.40	307.30	301.60	298.30	290.50	288.30	285.00	262.80
Sewer Lines (miles)	308.40	305.80	300.40	294.20	289.30	287.20	283.60	282.00	276.70	274.40

\*\* Data not available for given period.

Source: Various city departments.

# City of Bentonville, Arkansas

## Water and Wastewater Rates

December 31, 2018

**Table 18**

<b>Per 1,000 gallons</b>						
	<b>Water</b>			<b>Wastewater</b>		
	<b>Residential</b>	<b>Irrigation</b>	<b>Commercial</b>	<b>Residential</b>	<b>Commercial</b>	
<b>Inside City monthly usage rates</b>						
First 4,000 gallons of water	\$ 3.27	N/A	N/A	N/A	N/A	N/A
Next 6,000 gallons of water	3.74	N/A	N/A	N/A	N/A	N/A
Over 10,000 gallons of water	5.41	N/A	N/A	N/A	N/A	N/A
All Consumption	N/A	\$ 4.39	\$ 3.74	\$ 7.69	\$ 8.22	
<b>Outside City monthly usage rates</b>						
First 4,000 gallons of water	\$ 3.89	N/A	N/A	N/A	N/A	N/A
Next 6,000 gallons of water	4.46	N/A	N/A	N/A	N/A	N/A
Over 10,000 gallons of water	6.46	N/A	N/A	N/A	N/A	N/A
All Consumption	N/A	\$ 5.24	\$ 4.46	\$ 9.23	\$ 9.86	
<b>Rate per Month</b>						
	<b>Water</b>	<b>Irrigation</b>	<b>Wastewater</b>			
	<b>Residential</b>	<b>Commercial</b>				
<b>Meter rates</b>						
5/8" meter	\$ 7.71	\$ 8.89	\$ 13.41	\$ 14.33		
3/4" meter	7.71	8.89	13.41	14.33		
1" meter	19.28	22.50	44.16	47.19		
1-1/2" meter	83.55	96.41	164.05	175.31		
2" meter	89.98	103.91	175.15	187.17		
3" meter	134.97	155.32	257.30	274.95		
4" meter	385.63	444.55	721.32	770.81		
6" meter	835.54	964.08	1,553.89	1,660.50		

**City of Bentonville, Arkansas**  
**Schedule of Electric, Water and Wastewater Customers**  
**and Annual Billable Water Gallons**  
**December 31, 2018**

**Table 19**

<b>Type</b>	<b>Number of Customers</b>
Electric	23,448
Water	21,582
Wastewater	17,388
<hr/>	
<b>Year Ended December 31, 2018</b>	<b>Gallons</b>
Annual billable water gallons	2,755,845,000

## **City of Bentonville, Arkansas**

### **Schedule of Insurance Coverage**

**December 31, 2018**

**Table 20**

<b>Policy Coverage</b>	<b>Policy Period</b>	<b>Coverage</b>	<b>Insurer</b>
Property	7-8-18 to 7-8-19	\$183,267,674	Affiliated FM Insurance Company
Municipal vehicles - Includes property and bodily injury	1-1-18 to 1-1-19	\$25,000 for one person, \$50,000 for multiple persons	Arkansas Municipal League
Fraudulent or dishonest acts	7-1-18 to 6-30-19	\$300,000	Arkansas Fidelity Bond Trust Fund

## **Single Audit Section**

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**City of Bentonville, Arkansas**  
**Schedule of Expenditures of Federal Awards**  
**Year Ended December 31, 2018**

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-through Entity Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures
<b>Department of Housing and Urban Development Programs</b>				
<i>CDBG - Entitlement Grants Cluster</i>				
U.S. Department of Housing and Urban Development/Community Development Block Grant/Entitlement Grants	14.218		\$ -	\$ 7,000
			<i>Cluster Total</i>	<i>7,000</i>
			<b>Total Department of Housing and Urban Development Programs</b>	<b>7,000</b>
<b>Department of Transportation Programs</b>				
<i>Highway Planning and Construction Cluster</i>				
U.S. Department of Transportation/Arkansas State Highway and Transportation Department/Highway Planning and Construction	20.205	AHTD #090218 LY10-3314-001	-	1,419,285
			<i>Cluster Total</i>	<i>1,419,285</i>
U.S. Department of Transportation/Airport Improvement Program	20.106		-	1,934,198
			<b>Total Department of Transportation Programs</b>	<b>3,353,483</b>
<b>United States Environmental Protection Agency</b>				
U.S. Environmental Protection Agency/Regional Wetland Development Program	66.461		-	6,083
			<b>Total United States Environmental Protection Agency</b>	<b>6,083</b>
<b>Department of Homeland Security Programs</b>				
U.S. Department of Homeland Security/Arkansas Department of Emergency Management/Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	DR-4254	-	150,122
			<b>Total Department of Homeland Security Programs</b>	<b>150,122</b>
			<b>Total Expenditures of Federal Awards</b>	<b>\$ 3,516,688</b>

**City of Bentonville, Arkansas**  
**Schedule of Expenditures of Federal Awards (Continued)**  
**Year Ended December 31, 2018**

***Notes to Schedule***

1. This accompanying schedule of expenditures of federal awards (the “Schedule”) includes the federal awards activity of the City. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position or cash flows of the City.
2. Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following either the cost principles in OMB Circular A-87, *Cost Principles for State, Local, and Indian Tribal Governments* or the cost principles contained in Title 2 U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The City has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

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**Report on Internal Control over Financial Reporting and on Compliance and Other  
Matters Based on an Audit of the Financial Statements Performed in Accordance  
with *Government Auditing Standards*****Independent Auditor's Report**

The Honorable Mayor and Members of the City Council  
City of Bentonville, Arkansas  
Bentonville, Arkansas

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Bentonville, Arkansas, (the City) for the year-ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 19, 2019, which contained "Emphasis of Matter" paragraphs regarding changes in accounting principles.

***Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*BKD, LLP*

Rogers, Arkansas  
June 19, 2019

## Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance

### Independent Auditor's Report

The Honorable Mayor and Members of the City Council  
City of Bentonville, Arkansas  
Bentonville, Arkansas

#### Report on Compliance for Major Federal Program

We have audited the City of Bentonville, Arkansas (the City)'s compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the City's major federal program for the year ended December 31, 2018. The City's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the City's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City's compliance.

### ***Opinion on Major Federal Program***

In our opinion, the City of Bentonville, Arkansas complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2018.

### **Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on its major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*BKD, LLP*

Rogers, Arkansas  
June 19, 2019

**City of Bentonville, Arkansas**  
**Schedule of Findings and Questioned Costs**  
**Year Ended December 31, 2018**

**Section I – Summary of Auditor’s Results**

*Financial Statements*

1. The type of report the auditor issued on whether the financial statements audited were prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) was:

Unmodified       Qualified       Adverse       Disclaimed

2. The independent auditor’s report on internal control over financial reporting disclosed:

Significant deficiency(ies) identified?       Yes       None Reported  
Material weakness(es) identified?       Yes       No

3. Noncompliance considered material to the financial statements noted?

Yes       No

*Federal Awards*

4. Internal control over compliance for major federal program:

Significant deficiency(ies) identified?       Yes       None Reported  
Material weakness(es) identified?       Yes       No

5. Type of auditor’s report issued on compliance for major federal program:

Unmodified       Qualified       Adverse       Disclaimed

6. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

Yes       No

**City of Bentonville, Arkansas**  
**Schedule of Findings and Questioned Costs (Continued)**  
**Year Ended December 31, 2018**

7. Identification of major federal program:

<b>Cluster/Program</b>	<b>CFDA Number</b>
Airport Improvement Program	20.106

8. Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.

9. The City qualified as a low-risk auditee?

Yes       No

**City of Bentonville, Arkansas**  
**Schedule of Findings and Questioned Costs (Continued)**  
**Year Ended December 31, 2018**

**Section II – Financial Statement Findings**

<b>Reference Number</b>	<b>Finding</b>
	No matters are reportable.

**Section III – Federal Award Findings and Questioned Costs**

<b>Reference Number</b>	<b>Finding</b>
	No matters are reportable.

**City of Bentonville, Arkansas**  
**Summary Schedule of Prior Audit Findings**  
**Year Ended December 31, 2018**

<b>Reference Number</b>	<b>Summary of Finding</b>	<b>Status</b>
	No matters are reportable.	

## **Other Required Reports**

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## Independent Accountant's Report on Compliance With Arkansas State Requirements

The Honorable Mayor and Members of the City Council  
City of Bentonville, Arkansas  
Bentonville, Arkansas

We have examined management's assertions that the City of Bentonville, Arkansas complied with the requirements of Arkansas Act 15 of 1985 and the following Arkansas statutes during the year ended December 31, 2018.

- (1) Arkansas Municipal Accounting Law of 1973, § 14-59-101 et seq.;
- (2) Arkansas District Courts and City Courts Accounting Law, § 16-10-201 et seq.;
- (3) Improvement contracts, §§ 22-9-202 – 22-9-204;
- (4) Budgets, purchases, and payments of claims, etc., § 14-58-201 et seq. and 14-58-301 et seq.;
- (5) Investment of public funds, § 19-1-501 et seq.; and
- (6) Deposit of public funds, §§ 19-8-101 – 19-8-107.

Management is responsible for its assertion. Our responsibility is to express an opinion on management's assertion about the City's compliance with the aforementioned requirements above based upon on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether management's assertion is fairly stated, in all material respects. An examination involves performing procedures to obtain evidence about management's assertion. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material misstatement of management's assertion, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, management's assertion that the City of Bentonville, Arkansas complied with the aforementioned requirements during the year ended December 31, 2018, is fairly stated, in all material respects.

This report is intended solely for the information and use of the governing body, management, and the State of Arkansas and is not intended to be and should not be used by anyone other than these specified parties.

*BKD, LLP*

Rogers, Arkansas  
June 19, 2019

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